





# GUIDE TO VARIANCE JUSTIFICATIONS FOR RECLAMATION CERTIFICATION OF WELLSITES AND ASSOCIATED FACILITIES CASE STUDIES

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REPORT PREPARED FOR
PETROLEUM TECHNOLOGY ALLIANCE CANADA
Reclamation Remediation Research Committee

CONFIDENTIAL 18/19 – RRRC – 09\_6 December 2020

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This report may be cited as:

Tokay, H., D. MacKenzie, C.B. Powter, B. Drozdowski and K. Renkema, 2020. Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land: Case Studies. Report 18/19 – RRRC-09\_6 prepared for the Petroleum Technology Alliance of Canada, Calgary, Alberta. 104 pp plus appendix.

# **ACKNOWLEDGMENTS**

The authors would like to acknowledge the financial contributions provided by the Alberta Upstream Research Fund (AUPRF) Program as well as the guidance and support provided by the technical project champions Sonia Glubish, Lisa Warren and Jason Desilets and the technical steering committee members Susan McGillivray and Nadia Cruickshank. We would also like to acknowledge the contributions from individuals who contributed to the project through consultation.

# **TABLE OF CONTENTS**

DISCLAIMER	1
NOTICES OF REPORTS	1
CITATION	
ACKNOWLEDGMENTS	
TABLE OF CONTENTS	
INTRODUCTION	
CASE STUDIES	1
CASE STUDY A: SUBSIDED AREAS AND SPARSE DESIRABLE SPECIES COVER	3
ELIGIBILITY FOR A VARIANCESUBSIDED AREAS DEFICIENCY	4
Additional Factors Considered	
Deficiency Recommendation	
DESIRABLE HERBACEOUS SPECIES COVER DEFICIENCY	7
Additional Factors Considered	
Deficiency Recommendation	10
SITE RECOMMENDATION	10
CASE STUDY B: SUBSIDED AREA, SPARSE DESIRABLE HERBACEOUS SPECIES COVER AND N	OXIOUS WEEDS
	21
ELIGIBILITY FOR A VARIANCE	
SUBSIDED AREA DEFICIENCY ON THE WELLSITE	
Minimum Requirements for a Variance	
Deficiency Recommendation	
DESIRABLE HERBACEOUS SPECIES COVER DEFICIENCY ON THE WELLSITE AND ACCESS ROAD	
Minimum Requirement for a Variance	
Additional Factors Considered	
Deficiency Recommendation	28
NOXIOUS WEEDS DEFICIENCY ON THE WELLSITE	28
Minimum Requirements for a Variance	28
Additional Factors Considered	29
Deficiency Recommendation	30
SITE RECOMMENDATION	30
VARIANCE JUSTIFICATION FORM	31
CASE STUDY C: LACK OF TOPSOIL AND NOXIOUS WEEDS	44
ELIGIBILITY FOR A VARIANCE	
TOPSOIL DEPTH DEFICIENCY	45

	Minimum Requirements for a Variance	45
	Additional Factors Considered	47
	Deficiency Recommendation	47
	Noxious Weeds Deficiency	47
	Minimum Requirements for a Variance	47
	Additional Factors Considered	49
	Deficiency Recommendation	49
	SITE RECOMMENDATION	49
CASE	STUDY D: LACK OF TOPSOIL AND SOIL STOCKPILES	53
	ELIGIBILITY FOR A VARIANCE	54
	Topsoil Depth Deficiency	54
	Minimum Requirements for a Variance	55
	Additional Factors Considered	56
	Deficiency Recommendation	57
	SOIL STOCKPILES DEFICIENCY	57
	Minimum Requirements for a Variance	57
	Additional Factors Considered	58
	Deficiency Recommendation	59
	SITE RECOMMENDATION	59
	E STUDY E: LACK OF TOPSOIL, SOIL STOCKPILES, COARSE WOODY MATE	68
	ELIGIBILITY FOR A VARIANCE	
	TOPSOIL DEPTH DEFICIENCY ON THE WELLSITE	
	Minimum Requirements for a Variance  Additional Factors Considered	
	Deficiency Recommendation	
	SOIL STOCKPILE DEFICIENCY ON THE WELLSITE	
	Additional Factors Considered	
	Deficiency Recommendation	
	COARSE WOODY MATERIAL PILE DEFICIENCY ON THE ACCESS ROAD	
	Minimum Requirements for a Variance	
	Additional Factors Considered	
	Deficiency Recommendation	
	PROBLEMATIC SPECIES: NOXIOUS WEEDS AND PROBLEM INTRODUCED SPECIES DEF	
	Access Road	
	Minimum Requirement for a Variance	78
	Additional Factors Considered	79
	Deficiency Recommendation	80
	SITE RECOMMENDATION	80
REFER	RENCES	93
∆DDF	FNDIX A	95

# INTRODUCTION

In 2020, the Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land (the Guide) (Tokay et al., 2020) was developed to provide guidance and consistency in applying for and approving variance requests for reclamation certificate applications for forested upstream oil and gas wellsites (and associated facilities) that meet equivalent land capability and are on a trajectory towards sustainable forest ecosystems but have one or more reclamation deficiencies according to Alberta's Forested Land Criteria (Alberta Environment and Sustainable Resource Development, 2013a). The Guide is not intended to encourage or promote the use of variances to avoid doing reclamation, or to justify poor reclamation practices or lack of site history. Neglecting timely reclamation in favour of waiting for conditions to develop on-site that will justify deficiencies is not considered acceptable. Variances are to remain the exception and not the rule. The purpose of the Guide is to inform decisions on whether additional reclamation is required to correct deficiencies on sites that have had vegetation establishment and ensure that the decision to forego additional reclamation is based on sound ecological principles.

Readers are strongly urged to review the Guide before reading this document.

### **Case Studies**

This document provides five case studies to show how the Guide would be applied to real-world examples of reclamation certificate applications that have been submitted or are in the process of being evaluated for submission.

The case studies presented here start from the premise that an assessment (in most cases a detailed site assessment; DSA) has been completed on the site which has identified that there are one or more specific requirements of the Forested Land Criteria that are not met (called deficiencies in this document). The professional is now faced with deciding if the site meets equivalent land capability and is on a trajectory towards a sustainable forest ecosystem and if so, whether the site is eligible for a variance. If it is eligible for a variance, the professional must then determine what information to provide to the regulator to support an application for a variance. For all case studies except Case Study B, this document deals only with the decision process and does not take the next step of providing the justification for the variance.

For each of the common reasons to request a variance, the Guide identifies minimum requirements for a variance and some additional factors to consider in deciding whether it would be appropriate to submit a request for a variance. This document shows how the professional would evaluate the minimum requirements and additional factors for each deficiency based on the available site data to determine if the site eligible for a variance. The Guide provides a variance justification form that can be used to document the site conditions, deficiency type and the rationale for requesting a variance. A variance justification form has been completed for Case Study B only and is included in this document.

For each case study, basic site information, site diagrams and photographs are provided for context. Each site deficiency is evaluated separately in two tables – the first table discusses the minimum

requirements for a variance and the second table discusses the additional factors considered. In each table the condition or factor is listed and the details supporting the professional's analysis is provided. In the tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other.

Eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies. As noted in the Guide, sites with multiple deficiencies may be harder to justify.

# **Case Study Summary**

Case Study	Location	Nearby City/Town	Reclamation Deficiencies	Recommendation <sup>1</sup>	Reclamation Certification Status
А	083-01 W5M	Wabasca	Subsided areas with ponding Low desirable herbaceous species cover	Low desirable herbaceous  Pass with  Justification	
В	066-03 W4M	Cold Lake	Subsided area Low desirable herbaceous species cover Noxious weeds	Pass with Justification	Certified
С	064-04 W4M	Cold Lake	Soil not replaced on portion of the site Noxious weeds	Pass with Justification	Not yet submitted
D	052-16 W5M	Edson	Soil not replaced Soil stockpiles left in place	Pass with Justification	Certified
E	077-23 W4M	Wabasca	Soil not replaced Soil stockpiles left in place Coarse woody debris pile Problematic species (noxious weeds and problem introduced weeds)	Fail	N/A

<sup>&</sup>lt;sup>1</sup> The Recommendation is the conclusion arrived at through professional judgement of the deficiencies as described in the text above.

A summary of all of the case studies received from industry for this project is provided in Appendix A.

# CASE STUDY A: SUBSIDED AREAS AND SPARSE DESIRABLE SPECIES COVER

The site includes a wellsite and an access road; a pipeline right-of-way is also present but will not be discussed in the case study. A detailed site assessment (DSA) was conducted in August 2019. The results of the assessment and a summary of the reclamation deficiencies that do not meet the Forested Land Criteria are as follows:

## Wellsite

- Two subsided areas left in place; both are holding water
- Vegetation does not meet the Forested Land Criteria for desirable herbaceous species cover on portions of the site

# **Site Overview**

Operator		Intentionally Left Blank				Criteria				
Unique ID/ License #	#	083-01 W5				Favorted				
Facility and Disposition Wellsite (MSL) and		Access Road (LOC)			Forested					
La	nd Us	e	Su	rface Legal I	Land Locat	<b>ions(s)</b> (Fu	ırthest Extent)			
Provincial Land Use	Area	Green Area	Qtr	LSD	Sec	Twp	Rng	Mer		
Provincial Land Use Type		Public Land				083	02	W5M		
Grazing Lease (Yes/No)		No				083	01	W5M		
Ecological Land Classification		Soil Classification								
Natural Region	Natural Region Boreal Forest		Soil Orde	r(s)	Luvisolic					
Natural Subregion	Natural Subregion Central Mixedwood		Soil Grea	t Group(s)	Gray Luv	visol .				
Nearby Populated Area(s)			Overlapp	ing Disposi	itions (if ap	plicable)				
Name Distance (km)		-								
Wabasca	30									

# **Facility Information**

Facility		UTM Coordinates (NAD83)		Dimensions	IS Faccita Phace(a)1	Soil Series	
	Facility	Zone	Easting	Northing	(m x m)	Ecosite Phase(s) <sup>1</sup>	Soil Series
1	Wellsite	12	123456	1234567	100 x 130	e3 low-bush cranberry – Aw-Sw-Pl	-
2	Access Road	12	123456	1234567	8 x 1,275	e3 low-bush cranberry – Aw-Sw-Pl	-

<sup>&</sup>lt;sup>1</sup> Though located in the Central Mixedwood, the ecosite phase was more characteristic of those in the *Field Guide* to *Ecosites of West-central Alberta* (Beckingham et al., 1996)

# **Site History**

Activity	Activity Description <sup>1</sup>	Date Range
Construction	Full Disturbance	Between 04/30/1994 and 06/01/2007
Abandonment	-	01/25/2017
Reclamation	Full Disturbance	After 06/01/2007
Revegetation	Planted Seeded Grasses Pre-2007	Planted: 07/21/2017 Seeded: 01/28/1999

<sup>&</sup>lt;sup>1</sup> As per categories used in the Combined Assessment Tool and Record of Observations (CAT and RoO)

# **Eligibility for a Variance**

The minimum requirements for a variance described in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020) must be met for the deficiencies on the wellsite to be eligible for a variance. The overarching goal is to ensure that the site has a functional ecosystem that is on a trajectory towards a forested ecosystem and thus meets the objective of equivalent land capability.

The site deficiencies (subsided areas and sparse desirable herbaceous species) are considered separately in the tables below. The tables provide an analysis of the minimum requirements and the additional considerations described in the Information Sheets and checklists in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020). In these tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other. Overall eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site, professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies.

# **Subsided Areas Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

## Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	There is less than the 25% cover of native herbaceous species and
	fewer than 5 stems/10 m <sup>2</sup> plot required by the Forested Land
	Criteria on some portions of the site. There was greater than 85%
	cover of combined seeded tame forages and native herbaceous
	species. Most of the site had greater than 25% cover of native
	herbaceous and woody species combined. Seeding likely did have
	some impact on areas with lower stem densities; however, the
	site is moving towards a forested ecosystem. On-site vegetation
	can be considered to pass.

Requirement	Details Supporting Analysis
Dimensions and characteristics of deficiency	There are two subsided areas on the wellsite, one approximately 4 x 6 m (24 m²) in size and up to 1 m deep, and the second approximately 2 x 3 m (6 m²) in size and 0.5 m deep; both are holding water. The total subsided area represents <1% of the 13,000 m² wellsite area.  The location of the larger subsided area coincides with a drilling waste disposal area (mix-bury-cover) identified in the Phase 1 Environmental Site Assessment. The location of the smaller subsided area is near the former wellhead, within the pipeline right-of-way.
Slopes of deficiency	The bank slopes of the subsided areas were not assessed as they were predominantly under water during the assessment. During a dry year, it is possible that the slopes would be more exposed.
Level of risk to the safety of land users, livestock and wildlife	Because the subsided areas are filled with water, they are more visible and land users are more likely to see them and therefore less likely to fall into them, which reduces the level of risk of the subsided areas.  The presence of water in the subsided areas does create a new risk of drowning if land users fall in; however, this risk may be no higher than the risk associated with similar small wetlands that occur in the region.
1. Deterrents to access	Spruce trees on the access road are >2 m tall in some cases and do provide a deterrent to site access; however, the site could be accessed through the pipeline right-of-way.
Stability of deficiency	The banks of subsided areas above the water are stable, well-vegetated and non-erosive.
Comparison to off-site conditions and/or to typical regional conditions	The subsided areas are holding water and have developed aquatic vegetation. They are comparable to the aquatic habitat provided by small natural wetland areas that occur within the region and will become more similar over time as the ecosystem develops. The addition of wetland/aquatic habitat on site increases overall ecosystem diversity on the site.
Impacts of deficiency on ecological function	Subsided areas are stable and non-erosive. Although the subsided areas are filled with water, the overall drainage of the site and the surrounding forest are not impacted by the subsided areas; any impact to ecological function is considered minor.
Current, future and potential land uses of the site	Current land use is predominantly wildlife habitat and commercial forestry; no active recreational trails were observed. Future and potential land uses include wildlife habitat, commercial forestry and recreation. None of these land uses will be impacted by the subsided areas on the site.

# **Additional Factors Considered**

Common reclamation options to correct the subsided area include:

- a) Importing fill material
- b) Re-stripping the topsoil that was replaced during original reclamation and recontouring the site to fill the subsided area and match the grade to the remainder of the site and the surrounding area.

Factor	Details Supporting Analysis
Consequences of re-entering	Forest vegetation on the reclaimed access road (1.2 km), which
the site to conduct	meets the Forested Land Criteria, would be damaged to re-enter
reclamation to correct the	the site. The access route includes an additional 4 km of road that
deficiency:	appears to be revegetated before intersecting with a high-grade
1. Damage to existing	road. This portion of the route is not associated with the wellsite
vegetation	and was not assessed during the DSA, but portions of it may be in
	the process of being reclaimed or reclamation certified.
	On-site vegetation would also be damaged during reclamation
	activities, although admittedly the damage caused by this is less
	of a concern as a large component of the on-site vegetation is
	tame forage, though several woody plants are developing.
2. Soil re-disturbance	Soil disturbance (and subsequent re-disturbance) degrades
	topsoil quality and vegetation propagule abundance. Recovery
	from a second disturbance may not be as rapid as the first (Tokay
	et al., 2020). This is a factor to consider if reclamation option b) is
	chosen; option a) requires much less soil re-disturbance.
3. Delayed ecological	Because the site is in a moist, rich ecosite, and conditions are not
recovery	limiting, vegetation recovery is not expected to be unduly delayed
	by re-disturbance to correct reclamation deficiencies.
	However, the type of species that recover first may not be
	desirable native species, and additional time may be required for
	a desirable a native plant community to develop. This will be
	exacerbated by the presence of forage species in the seed bank,
	which will likely re-establish if the site is re-disturbed. Removal of
	desirable vegetation, especially woody species, can alter the
	successional trajectory of the site and delay ecological recovery to
	a forested ecosystem.
4. Rutting and compaction	Wellsite soils are medium textured and are susceptible to rutting
	and compaction during reclamation activities.
5. Potential for increased	As the site is only 5 km away from a high grade road (owned by a
recreational use	third party), there is potential for increased recreational use as a
	result of re-entering the site, especially if trees that were blocking
	access are removed.

Facto	r	Details Supporting Analysis
6.	Weed establishment	No noxious weeds were observed on the site. The use of heavy
	and potential need for	equipment on-site could be a vector for weed introduction. Use
	chemical weed control	of imported topsoil material to reclaim subsided areas may also
		result in the introduction of weeds. Site location is likely less of a
		factor in considering the potential for weed introduction. There
		are many other wellsites and associated facilities in the
		surrounding area, but no larger scale industrial plants. The
		surrounding area is predominantly forested and peatland, which
		does not present a major source of weeds compared to
		agricultural areas.
7.	Potential for use of low	Reclamation option a) is a low impact reclamation option while
	impact reclamation	reclamation option b) is not.
	options	
8.	Size of the disturbance	The size of the disturbance area to correct the deficiency depends
	area to correct the	on whether reclamation option a) or b) is implemented. With
	deficiency	option a) the disturbance area is small while with option b) it is
		much larger.
Comp	parison to	The subsided areas are filled with water and not comparable to
post-	reclamation conditions	planned post-reclamation conditions in other industries, although
and f	eatures in other	in some cases mounding on in-situ oil and gas facilities does result
indus	tries	in ponded conditions as well.

# **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the subsided areas deficiency, professional judgement leads to a recommendation to pass the site with justification.

# **Desirable Herbaceous Species Cover Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

# Minimum Requirements for a Variance

Requirement	Details Supporting Analysis	
Erosion	No erosion was noted on the site.	

Requirement	Details Supporting Analysis
On-site woody vegetation	Woody stem density on the portions of the site that do not meet
cover and/or density	the Forested Land Criteria for desirable herbaceous species
	cover (assessment grids S2 to S6 and S12) ranges from 3 to
	6 stems/10 m <sup>2</sup> plot. Four of these six assessment grids do not
	meet the Forested Land Criteria for woody stem density or cover
	for natural recovery sites. Woody stem density on the remainder
	of the site is 7 to 10 stems/10 m <sup>2</sup> plot. Overall, the wellsite is on
	a trajectory to becoming a forest ecosystem.
Interim reclamation of the site	The wellsite was constructed prior to June 1, 2007, and
	abandoned after June 1, 2007. There was less than the 25%
	cover of native herbaceous species as required by the criteria,
	but greater than 85% cover of combined seeded and native
	herbaceous species, as the site was seeded in 1999 with tame
	forage species. Seeding likely did have some impact on areas
	with lower stem densities; however, the site is moving towards a
	forested ecosystem. Due to the interim reclamation that
	occurred in 1999, the pre-2007 reclamation criteria requiring
	80% cover of compatible vegetation based on the seed mix (and
	no requirement for woody stems) can be applied to assessment
	points S2 to S6 and S12.
Non-native or undesirable	Other than the non-native seeded tame forage species, which
herbaceous species cover	can be considered compatible based on their seeding date, there
	were no other non-native species observed on the site.

# **Additional Factors Considered**

Reclamation to correct the desirable species herbaceous cover could include seeding or planting to introduce desirable forest species or the use of herbicide to remove the tame forages. Treatments may be applied by hand or using equipment (e.g., quad-mounted seeder or sprayer).

Factor	Details Supporting Analysis		
Consequences of re-entering	The extent of damage to existing vegetation depends on the		
the site to conduct	reclamation methods that are selected. Work by hand would		
reclamation to correct the	cause minimal damage to existing vegetation while equipment-		
deficiency	based methods will cause more damage. Use of herbicide can also		
1. Damage to existing	damage existing vegetation, both through herbicide overspray and		
vegetation	physical damage from equipment traffic on the site.		
	If equipment is used, forest vegetation on the reclaimed access		
	road (1.2 km), which meets the Forested Land Criteria, would be		
	damaged to re-enter the site. The access route includes an		
	additional 4 km of road that appears to be revegetated before		
	intersecting with a high-grade road. This portion of the route is not		
	associated with the wellsite and was not assessed during the DSA,		
	but portions of it may be in the process of being reclaimed or		
	reclamation certified. On-site vegetation would also be damaged		
	during reclamation activities with equipment, although admittedly		
	the damage caused by this is less of a concern as a large		
	component of the on-site vegetation is tame forage, though		
	several woody plants are developing.		
2. Delayed ecological	This factor is only applicable if equipment is used for reclamation		
recovery	or if herbicide is applied.		
	Because the site is in a moist, rich ecosite, and conditions are not		
	limiting, vegetation recovery is not expected to be unduly delayed		
	by damage to vegetation during reclamation.		
	However, the type of species that recover first may not be the		
	desirable native species that are intended, and additional time		
	may be required for a desirable a native plant community to		
	develop. Removal of desirable vegetation, especially woody		
	species, can alter the successional trajectory of the site and delay		
	ecological recovery to a forested ecosystem. This will be		
	exacerbated by the presence of forage species in the seed bank,		
	which will likely re-establish if the site is re-disturbed and/or if		
	herbicide is applied.		
3. Rutting and	This factor is only applicable if equipment is used for reclamation.		
compaction	Wellsite soils are medium textured and are susceptible to rutting		
	and compaction during reclamation activities with equipment.		
4. Potential for	This factor is only applicable if equipment is used for reclamation.		
increased recreational	As the site is only 5 km away from a high grade road (owned by a		
use	third party), there is potential for increased recreational use as a		
	result of re-entering the site with equipment, especially if trees		
	that were blocking access are removed.		

Factor		Details Supporting Analysis
5.	Weed establishment	This factor is only applicable if equipment is used for reclamation
	and potential need for	or if herbicide is applied.
	chemical weed control	No noxious weeds were observed on the site. The use of
		equipment on-site could be a vector for weed introduction. If use
		of herbicide results in a loss of vegetation cover, this could create
		an opportunity for weeds to establish.
		Site location is likely less of a factor in considering the potential for
		weed introduction. There are many other wellsites and associated
		facilities in the surrounding area, but no larger scale industrial
		plants. The surrounding area is predominantly forested and
		peatland, which does not present a major source of weeds
		compared to agricultural areas.
6.	Potential for use of	Low-impact methods are available as work can be conducted by
	low impact	hand (e.g., spot spraying, transplanting, hand seeding); however,
	reclamation options	effectiveness of these small-scale, localized methods may be
		limited and take several years to achieve.
Availal	bility of suitable seed	Commercially available native seed mixes for forested areas are
mixes		often grass dominated or contain a wider range of species than
		are desirable or seeds sourced from non-local origins (Powter et
		al., 2018).

# **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the desirable herbaceous species cover deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

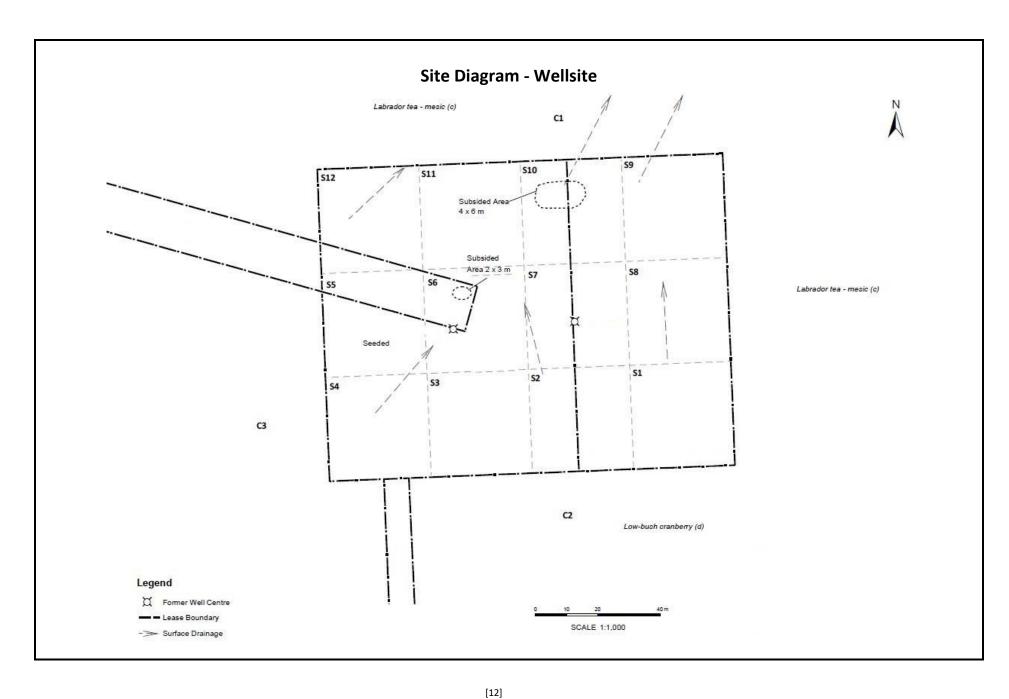
# **Site Recommendation**

Upon reviewing the site conditions and combined impacts of the two deficiencies, professional judgement leads to a determination that the site meets equivalent land capability and is on a trajectory towards a sustainable forest ecosystem and therefore to a recommendation to pass the site with justification.

# **Site Location Map**



Image Source: Google Earth™ (Google Inc.)



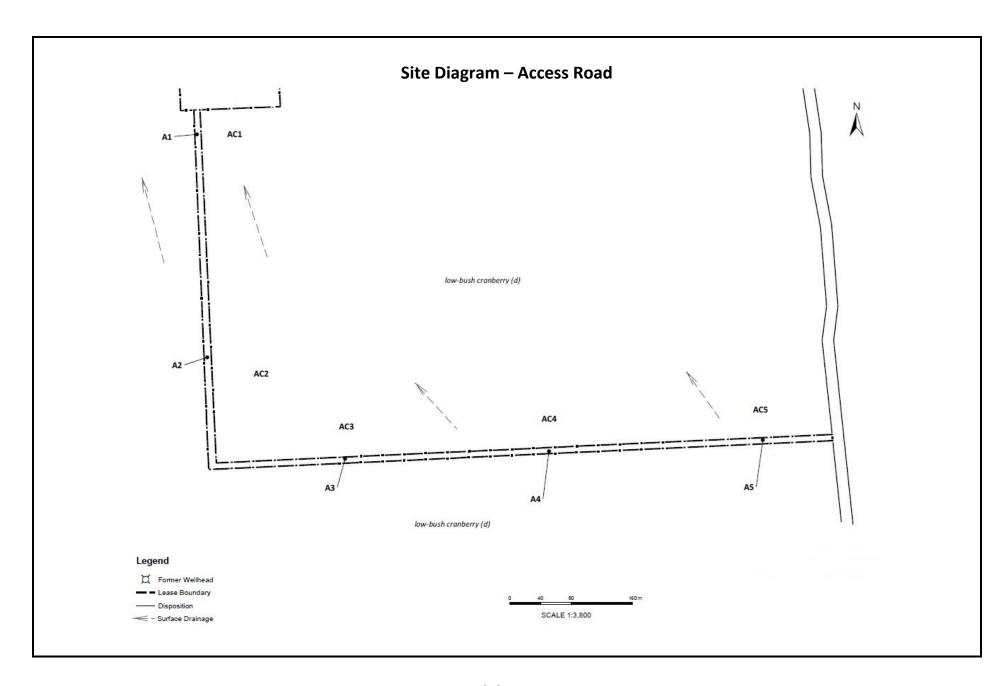




Photo 1. Viewing east from the west side of the wellsite

Photo Date: August 11, 2019



Photo 2. Viewing west from the east side of the wellsite



Photo 3. Viewing northeast from the entrance of wellsite

Photo Date: August 11, 2019



Photo 4. Viewing west from 5 m east of well centre



Photo 5. Viewing northwest from the southeast corner of wellsite

Photo Date: August 11, 2019



Photo 6. Viewing southeast from the northwest corner of wellsite



Photo 7. Viewing southwest from the northeast corner of wellsite

Photo Date: August 11, 2019



Photo 8. Viewing northeast from the southwest corner of wellsite



Photo 9. Subsided area near well centre (2 x 3 m)

Photo Date: August 11, 2019



Photo 10. Subsided area along the north side of the wellsite (4 x 6 m)



Photo 11. Vegetation on wellsite

Photo Date: August 11, 2019



Photo 12. Vegetation on a wellsite control location



Photo 13. Viewing south along the access road from entrance of wellsite

Photo Date: August 11, 2019



Photo 14. Viewing south along access road from entrance of wellsite

# CASE STUDY B: SUBSIDED AREA, SPARSE DESIRABLE HERBACEOUS SPECIES COVER AND NOXIOUS WEEDS

The site includes a wellsite, the reclaimed portion of the access road (hereafter referred to as "access road") and a log deck. A detailed site assessment (DSA) was conducted in September 2016. The results of the assessment and a summary of the reclamation deficiencies that do not meet the Forested Land Criteria are as follows:

## Wellsite

- One subsided area
- Vegetation does not meet the Forested Land Criteria for desirable herbaceous species cover or for noxious weeds

# Reclaimed portion of the Access road

• Vegetation does not meet the Forested Land Criteria for desirable herbaceous species cover

Log deck - Not included in the case study

### **Site Overview**

Operator		Intentionally Left B	Blank			Criteria	Criteria	
Unique ID/ License # 066-03 W4					Foresta	- Forested		
Facility and Disposition Wellsite (MSL), Rec		claimed Portion of Access Road (LOC)			Foreste			
Land Use			Su	ırface Legal	Land Locat	ions(s) (Fu	urthest Ex	tent)
Provincial Land Use	Area	Green Area	Qtr	LSD	Sec	Twp	Rng	Mer
Provincial Land Use	Provincial Land Use Type Public Land					066	03	W4
Grazing Lease (Yes/No)		No				066	03	W4
Ecological La	and Cla	essification	Soil Classification					
Natural Region	atural Region Boreal Forest		Soil Order(s) Luvisolic					
Natural Subregion	Natural Subregion Central Mixedwood		Soil Grea	at Group(s)	Gray Luv	/isol		
Nearby Populated Area(s)			Overlapp	ing Dispos	itions (if a	pplicable)		
Name Distance (km)		-						
Cold Lake 26 km		1						

# **Facility Information**

		UTM (	M Coordinates (NAD83)		Dimensions	Faccita Dhace/s\1	Soil
	Facility	Zone	Easting	Northing	(m x m)	Ecosite Phase(s) <sup>1</sup>	Series
1	Wellsite	12	123456	1234567	60 x 100	d2 low-bush cranberry – Aw-Sw	-
2	Access Road <sup>2</sup>	12	123456	1234567	10 x 26	d2 low-bush cranberry – Aw-Sw	-

<sup>&</sup>lt;sup>1</sup> As defined in Beckingham and Archibald (1996) and/or Willoughby et al. (2019).

<sup>&</sup>lt;sup>2</sup> Reclaimed portion of the access road (total access road is 10 x 1,450 with 10 x 1,424 m remaining in use)

# **Site History**

Activity	Activity Description <sup>1</sup>	Date Range
Construction	Full Disturbance	02/26/1991 (Before 04/30/1994)
Abandonment	-	03/03/2014
Reclamation	Full Disturbance	After 06/01/2007
Revegetation	Seeded Grasses Pre-2007 Natural Recovery	Seeded: Unknown Natural recovery: After 06/01/2007
Weed Control	Herbicide Application	Unknown

<sup>&</sup>lt;sup>1</sup> As per categories used in the Combined Assessment Tool and Record of Observations (CAT and RoO)

# **Eligibility for a Variance**

The minimum requirements for a variance described in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020) must be met for the deficiencies on the wellsite to be eligible for a variance. The overarching goal is to ensure that the site has a functional ecosystem that is on a trajectory towards a forested ecosystem and thus meets the objective of equivalent land capability.

The site deficiencies (subsided area, sparse desirable herbaceous species and noxious weeds) are considered separately in the tables below. The tables provide an analysis of the minimum requirements and the additional considerations described in the Information Sheets and checklists in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020). In these tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other. Overall eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site, professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies.

# **Subsided Area Deficiency on the Wellsite**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

# Minimum Requirements for a Variance

Requirement	Details Supporting Analysis	
On-site vegetation	Woody stem density meets the Forested Land Criteria. There is	
	less than the 25% cover of native herbaceous species required by	
	the Forested Land Criteria, but there is greater than 80% cover of	
	combined seeded tame forages and native herbaceous species.	
	On-site vegetation can be considered to pass.	
Dimensions and	The subsided area is 8 m <sup>2</sup> and 0.5 m deep. The total subsided area	
characteristics of deficiency	represents <1% of the 6,000 m <sup>2</sup> wellsite area.	

Requirement	Details Supporting Analysis
Slopes of deficiency	Slopes of the subsided area are gentle (<3:1).
Level of risk to the safety of land users, livestock and wildlife	Because the slopes of the subsided area are gentle, the level of risk to the safety of land users and wildlife is low.
1. Deterrents to access	Access to the site is not blocked by physical features that would deter access (e.g., large trees and shrubs, soils mounds or boulders). This factor is not relevant because the level of risk to the safety of land users is low.
Stability of deficiency	The subsided area is stable and non-erosive.
Comparison to off-site conditions and/or to typical regional conditions	No attempt was made to find comparable off-site conditions; however, the subsided area, though larger in size, has a similar difference in elevation as naturally occurring windthrow pits. Windthrow pits can range from 15 to 55 cm deep, depending on the forest type (Kuuluvainen and Juntunen, 1998; Lee and Sturgess, 2002).
Impacts of deficiency on ecological function	Because the subsided area is stable, non-erosive and is not affecting site drainage, there is no impact on ecological function.
Current, future and potential land uses of the site	Current land use is predominantly wildlife habitat and commercial forestry; no active recreational trails were observed. Future and potential land uses include wildlife habitat, commercial forestry and recreation. None of these land uses will be impacted by the subsided area on the site.

# **Additional Factors Considered**

Common reclamation options to correct the subsided area include:

- a) Importing fill material
- b) Re-stripping the topsoil that was replaced during original reclamation and recontouring the site to fill the subsided area and match the grade to the remainder of the site and the surrounding area.

Factor	Details Supporting Analysis
Consequences of re-entering	Vegetation on the wellsite and access road (south of the site)
the site to conduct	would be damaged during reclamation activities. Although this
reclamation to correct the	damage could be considered less critical as a large component of
deficiency	the on-site vegetation is tame forage, the woody stem density is
1. Damage to existing	very high in some areas (up to 58 stems/10 m <sup>2</sup> plot) and therefore
vegetation	the damage to existing vegetation is still an important factor to
	consider. Additionally, the original access route (based on the
	survey) extends approximately 50 km to the northeast, much of
	which is likely revegetated.
	An alternative access route to the site is via a reclaimed access
	road and wellsite to the north; using this route, the site in
	question is only 300 m from a high-grade road. Although this route
	is also revegetated, the damage to existing vegetation would be
2. Soil re-disturbance	substantially reduced.
z. Son re-disturbance	Soil disturbance (and subsequent re-disturbance) degrades topsoil quality and vegetation propagule abundance. Recovery from a
	second disturbance may not be as rapid as the first (Tokay et al.,
	2020). This is a factor to consider if reclamation option b) is
	chosen; option a) requires much less soil re-disturbance.
3. Delayed ecological	Because the site is in a moist, rich ecosite, and conditions are not
recovery	limiting, vegetation recovery is not expected to be unduly delayed
,	by re-disturbance to correct reclamation deficiencies.
	However, the type of species that recover first may not be
	desirable native species, and additional time may be required for a
	desirable a native plant community to develop. This will be
	exacerbated by the presence of forage species in the seed bank,
	which will likely re-establish if the site is re-disturbed. Removal of
	desirable vegetation, especially woody species, can alter the
	successional trajectory of the site and delay ecological recovery to
	a forested ecosystem.
4. Rutting and	Wellsite soils are medium textured and are more susceptible to
compaction	rutting and compaction during reclamation activities.
5. Potential for increased	As the site is only 300 m away from a high-grade road, there is a
recreational use	potential for increased recreational use as a result of re-entering
	the site.

r	Details Supporting Analysis
Weed establishment	During reclamation there are several sources of weeds on the site
and potential need for	that could result in weed growth and spread throughout the
chemical weed control	disturbance area: 50 Canada thistle plants observed on the site,
	heavy equipment used during reclamation and imported topsoil (if
	used). Additionally, the site is near an in-situ plant as well as many
	other wellsites and associated facilities. However, the surrounding
	area is predominantly forested and peatland, which presents less
	of a source of weeds than agricultural areas. Refer to the table
	below on noxious weeds for further discussion.
Potential for use of low	Reclamation option a) is a low impact reclamation option while
impact reclamation	reclamation option b) is not.
options	
Size of the disturbance	The size of the disturbance area to correct the deficiency depends
area to correct the	on whether reclamation option a) or b) is implemented. With
deficiency	option a) the disturbance area is small while with option b) it is
	much larger.
parison to post-	The subsided area, though larger in size, has a similar difference in
mation conditions and	elevation as microtopographical features created during
res in other industries	reclamation in other industries to improve forest species
	establishment and promote ecological diversity (Bentham and
	Coupal, 2015; Shunina et al., 2016; Tokay et al., 2020).
	Weed establishment and potential need for chemical weed control  Potential for use of low impact reclamation options Size of the disturbance area to correct the deficiency  parison to post- mation conditions and

# **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the subsided areas deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

# Desirable Herbaceous Species Cover Deficiency on the Wellsite and Access Road

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

# Minimum Requirement for a Variance

Requirement	Details Supporting Analysis	
Erosion	No erosion was noted on the site.	
On-site woody vegetation	Woody stem density on the wellsite and access road meets the	
cover and/or density	Forested Land Criteria (6 to 58 stems/10 m² plot).	

Requirement	Details Supporting Analysis		
Interim reclamation of the site	The wellsite and access road were abandoned and reclaimed post-		
	2007 and there is less than the 25% cover of native herbaceous		
	species as required by the Forested Land Criteria, but there is		
	greater than 80% cover of combined seeded tame forages and		
	native herbaceous species. Introduction of tame forages prior to		
	2007 was a common accepted reclamation practice. Due to the		
	interim reclamation that occurred pre-2007 and minimal soil		
	disturbance post-2007, the pre-2007 criteria requiring 80% cover		
	of compatible vegetation based on the seed mix was applied to the		
	wellsite. There is approximately 80% cover of agronomic species		
	and 12% native herbaceous cover.		
Non-native or undesirable	In addition to the non-native seeded tame forage species, which		
herbaceous species cover	can be considered compatible based on their seeding date, there		
	are approximately 50 Canada thistle plants on the wellsite;		
	however, canopy cover is less than half of the desirable		
	herbaceous species cover in that assessment grid.		

# **Additional Factors Considered**

Reclamation to correct the desirable herbaceous species cover could include seeding or planting to introduce desirable herbaceous species or the use of herbicide to remove the tame forages. Treatments may be applied by hand or using equipment (e.g., quad-mounted seeder or sprayer).

Factor	Details Supporting Analysis
Consequences of re-entering	The extent of damage to existing vegetation depends on the
the site to conduct	reclamation methods that are selected. Work by hand would
reclamation to correct the	cause minimal damage to existing vegetation while equipment-
deficiency	based methods will cause more damage. Use of herbicide can also
1. Damage to existing	damage existing vegetation, both through herbicide overspray and
vegetation	physical damage from equipment traffic on the site.
	Vegetation on the wellsite and access road (south of the site)
	would be damaged during reclamation activities. Although this
	damage could be considered less critical as a large component of
	the on-site vegetation is tame forages, the woody stem density is
	very high in some areas (up to 58 stems/10 m <sup>2</sup> plot) and therefore
	the damage to existing vegetation is still an important factor to
	consider. Additionally, the original access route (based on the
	survey) extends approximately 50 km to the northeast, much of
	which is likely revegetated.
	An alternative access route to the site is via a reclaimed access
	road and wellsite to the north; using this route, the site in
	question is only 300 m from a high-grade road. Although this route
	is also revegetated, the damage to existing vegetation would be
	substantially reduced.
2. Delayed ecological	This factor is only applicable if equipment is used for reclamation
recovery	or if herbicide is applied.
	Because the site is in a moist, rich ecosite, and conditions are not
	limiting, vegetation recovery is not expected to be unduly delayed
	by damage to vegetation during reclamation.
	However, the type of species that recover first may not be
	desirable native species, and additional time may be required for a
	desirable native plant community to develop. This will be
	exacerbated by the presence of tame forage species in the seed
	bank, which will likely re-establish if the site is re-disturbed.
	Removal of desirable vegetation, especially woody species, can
	alter the successional trajectory of the site and delay ecological
	recovery to a forested ecosystem.
3. Rutting and	This factor is only applicable if equipment is used for reclamation.
compaction	Wellsite soils are medium textured and are more susceptible to
	rutting and compaction during reclamation activities.
4. Potential for increased	This factor is only applicable if equipment is used for reclamation.
recreational use	As the site is only 300 m away from a high-grade road, there is a
	potential for increased recreational use as a result of re-entering
	the site.

Factor		Details Supporting Analysis				
5.	Weed establishment	This factor is only applicable if equipment is used for reclamation				
	and potential need for	or if herbicide is applied. During reclamation, the two main				
	chemical weed control	sources of weeds on the site that could result in weed growth and				
		spread throughout the disturbance area are the 50 Canada thistle				
		plants observed on the site and heavy equipment used during				
		reclamation. Additionally, the site is near an in-situ plant as well as				
		many other wellsites and associated facilities. However, the				
		surrounding area is predominantly forested and peatland, which				
		presents less of a source of weeds than agricultural areas. If use of				
		herbicide results in a loss of vegetation cover, this could create an				
		opportunity for weeds from any of these sources to establish.				
		Refer to the table below on noxious weeds for further discussion.				
6.	Potential for use of low	Low-impact methods are available as work can be conducted by				
	impact reclamation	hand (e.g., spot spraying, transplanting , hand seeding); however,				
	options	effectiveness of these small-scale, localized methods may be				
		limited and take several years to achieve.				
Availa	ability of suitable seed	Commercially available native seed mixes for forested areas are				
mixes	s	often grass dominated or contain a wider range of species than				
		are desirable or seeds sourced from non-local origins (Powter et				
		al., 2018).				

# **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the desirable herbaceous species cover deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

# **Noxious Weeds Deficiency on the Wellsite**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

# Minimum Requirements for a Variance

Requirement	Details Supporting Analysis			
On-site vegetation	Woody stem density meets the Forested Land Criteria. There is			
	less than the 25% cover of native herbaceous species required by			
	the Forested Land Criteria, but there is greater than 80% cover of			
	combined seeded tame forages and native herbaceous species.			
	Further justification is provided in the preceding table; on-site			
	vegetation can be considered to pass.			
Trends over time and previous	Data from multiple years are not available.			
weed control on-site				

Requirement	Details Supporting Analysis				
Distribution of the weed	Approximately 50 Canada thistle plants were noted on the				
population and native	wellsite and were handpicked during the DSA; no noxious weeds				
vegetation on-site	were found off-site. Canada thistle plants were small and were				
	not flowering. The distribution of the noxious weed plants and/or				
	patches among the on-site vegetation was not recorded. On-site				
	vegetation is well established and covers the entire site; there are				
	no sparse or bare areas on-site.				
1. Problematic species,	Although Canada thistle can be an aggressive competitor,				
phenology and ecology	because the total number of Canada thistle plants is relatively				
and impacts of weeds	small, and the plants are not large and flowering, they are not				
on on-site vegetation	expected to grow and spread on the site and negatively impact				
and ecosystem	the growth and establishment of desirable forest vegetation. The				
development	noxious weed plants are expected to be out-competed by				
	desirable on-site vegetation. The noxious weeds are considered				
	to be "controlled" as required by the Weed Control Act (Province				
	of Alberta, 2010).				
Movement of noxious weeds	No movement of noxious weeds into off-site areas was observed.				
into off-site areas					
1. Third party activity as a	Third party activity was not noted on-site; the potential for the				
dispersal agent of	spread of the noxious weed into off-site areas by third party				
noxious weeds	activity is reduced.				
Third party activity as a source	Third party activity was not noted on-site and likely does not				
of weeds	represent an ongoing source of noxious weeds. There is industrial				
	activity in the area that could be a source of weeds and could				
	result in weed establishment if the site was re-disturbed for				
	reclamation, as discussed in preceding tables, but if the site is not				
	re-disturbed, the on-site vegetation is expected to prevent future				
	weed establishment.				

# **Additional Factors Considered**

Factor	Details Supporting Analysis		
Site and soil conditions	Site and soil conditions are not expected to be a factor in weed		
	establishment or spread.		
Previous weed control on the	Herbicide application dates for this site are not known.		
site			
Negative consequences of	Weed control may damage existing desirable woody and		
continued weed control	herbaceous vegetation, both through herbicide overspray and		
	physical damage from equipment traffic on the site and increases		
	the risk of introducing additional weeds to the site or spreading		
	weeds more widely across the site.		

Factor	Details Supporting Analysis		
Damage to the access road	Vegetation on the access road (south of the site) would be		
required to access the site to	damaged during access to the site for weed control. Although this		
conduct weed control	damage could be considered less critical as a large component of		
	the vegetation is tame forages, woody stems are present		
	(approximately 16 stems/10 m² plot) and therefore the damage		
	to existing vegetation is still a factor to consider. However, as the		
	access road is very short, the damage that would be incurred is		
	minor.		
	Beyond the access road, the original access route to the site		
	(based on the survey) extends approximately 50 km to the		
	northeast, much of which is likely revegetated.		
	An alternative access route to the site is via a reclaimed access		
	road and wellsite to the north; using this route, the site in		
	question is only 300 m from a high-grade road. Although this		
	route is also revegetated, the damage to existing vegetation		
	would be substantially reduced.		

# **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the noxious weeds deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

# **Site Recommendation**

Upon reviewing the site conditions and combined impacts of the three deficiencies, professional judgement leads to a determination that the site meets equivalent land capability and is on a trajectory towards a sustainable forest ecosystem and therefore to a recommendation to pass the wellsite and access road with justification.

# **Variance Justification Form**

## **Site Overview**

Operator						Criteria	<b>a</b>		
Unique ID/ License #		066-03 W4					Famata	Forested	
Facility and Disposit	Wellsite (MSL), reclaimed portion of Access Road (LOC)					Foreste			
Land Use			S	Surface Legal Land Locations(s) (Fu				rthest Extent)	
Provincial Land Use	Area	Green Area	Qtr	LSD	Sec	Twp	Rng	Mer	
Provincial Land Use Type		Public Land				066	03	W4	
Grazing Lease (Yes/No)		No				066	03	W4	
Ecological Land Classification				Soil Classification					
Natural Region	egion Boreal Forest			Soil Order(s) Luvisolic					
Natural Subregion	Cent	ral Mixedwood	Soil Gre	eat Group(s)	Gray Lı	Gray Luvisol			
Nearby Populated Area(s)				Overlapping Dispositions (if applicable)					
Name	Di	stance (km)	-						
Cold Lake	26								
-	-								

**Facility Information** 

Tuestey into this con-								
Facility		UTM Coordinates (NAD83)			Dimensions	Ecosite Phase(s) <sup>1</sup>	Cail Carias	
	Facility	Zone Easting		Northing	(m x m)	Ecosite Pilase(s)	Soil Series	
1	Wellsite	12	123456	1234567	60 x 100	d1 low-bush cranberry – Aw	-	
2	Access Road <sup>2</sup>	12	123456	1234567	10 x 26	d1 low-bush cranberry – Aw	-	
3	Log Deck	12	123456	1234567	15 x 30	d1 low-bush cranberry – Aw	-	

<sup>&</sup>lt;sup>1</sup> As defined in Beckingham and Archibald (1996) and/or Willoughby et al. (2019).

<sup>&</sup>lt;sup>2</sup> Reclaimed portion of the access road (total access road is 10 x 1,450 with 10 x 1,424 m remaining in use)

**Site History Information** 

	Facility	Survey Date	Construction	Abandonment	Reclamation	Revegetation	
	racincy	Survey Date	Date	Date	Date	Date	
			02/26/1991			Seeded: Unknown	
1	Wellsite	12/04/1990	(Before	03/03/2014	After 06/01/07	Natural	
			04/30/1994)			recovery: After	
						06/01/2007	
						Seeded:	
			02/26/1991			Unknown	
2	Access Road	12/04/1990	(Before	03/03/2014	After 06/01/07	Natural	
			04/30/1994)			recovery: After	
						06/01/2007	
2	Log Dook	The log deck would normally be included in the variance form, but excluded for the					
3	3 Log Deck purposes of this example for				rsimplicity		

### Facility 1

Pre-existing Conditions and Pre-disturbance Biophysical Information (if available)

Information not available

**Level of Disturbance at Construction:** 

Full Disturbance

Description of Construction Activities or Limitations (e.g., soil salvage limitations) (if available)

Information not available

**Level of Disturbance at Reclamation:** 

Full Disturbance

**Description of Reclamation Activities and/or Amendments** (if available)

Information not available

**Description of Herbicide Application History (if applicable)** 

Information not available

Revegetation Approach:

Grasses: Pre-2007 and Natural Recovery

**Description of Revegetation Activities** 

Information not available

Facility 2

Pre-existing Conditions and Pre-disturbance Biophysical Information (if available)

Information not available

**Level of Disturbance at Construction:** 

Full Disturbance

Description of Construction Activities or Limitations (e.g., soil salvage limitations) (if available)

Information not available

Full Disturbance		
nd/or Amendments (if available)		
story (if applicable)		
-2007 and Natural Recovery		
Description of Revegetation Activities		
Information not available		

Facility -		Category Failed (Yes/No)					
		Landscape	Vegetation	Level 1 Soil	Level 2 Soil		
1	Wellsite	Yes	Yes	No	N/A		
2	Access Road	No	Yes	No	N/A		
Landscape Assessment Date		Soils Assessment Date		Vegetation Assessment Date			
09/21/2016		09/21/2016		09/21/2016			
Add	itional Site Biophysical Informa	tion					
Info	rmation not available						

### Evidence of Third-party Use

No evidence of third-party use

### **Other Comments**

#### Justification

**Deficiency Type(s)** Subsided area, sparse desirable herbaceous species cover and noxious weeds

#### **Current Criteria Requirements**

For subsided areas, the following landscape criteria apply:

- Stability: Subsidence
  - Areas of subsidence are <4 m², stable and unlikely to risk the site's stability (note that stability is assessed by the absence of ongoing slumping and erosion).
  - >4 m² subsided areas occurring on-site are consistent with conditions observed off-site.
- Operability: Contour
  - o Macro-, meso- and micro- contours on-site are comparable to off-site
  - o Macro-, meso- and micro-contours are not affecting site management
  - o Macro- and meso-contours on-site should be integrated with adjacent off-site landscape features
  - Macro- and meso-contours shall not result in excessive erosion, slumping/wasting or altered water flow patterns

For desirable herbaceous species cover, for a site that was reclaimed after June 1, 2007, the following vegetation criterion applies:

A minimum of 25% canopy cover of herbaceous species and the plants are healthy, in addition to cover requirements for woody vegetation.

For noxious weeds, both the requirements of the Forested Land Criteria (Section 10.4) and the *Weed Control Act* (Government of Alberta, 2008) must be met:

- Noxious weeds must be controlled on-site.
- Noxious weed ratings on-site must be comparable to those off-site: the average rating on-site cannot be greater than the average rating off-site, and the difference in the average ratings between on-site and off-site must be <0. For example, if one off-site assessment point has a noxious weeds rating of 4, there could be noxious weeds present on-site but these must have ratings <4.

**Description of Deficiency** (including location and extent/dimensions of the deficiency)

The subsided area is 8  $m^2$  and 0.5 m deep and has gentle slopes (<3:1). The total subsided area represents <1% of the 6,000  $m^2$  wellsite area.

There was less than the 25% cover of native herbaceous species as required by the Forested Land Criteria, but greater than 85% cover of combined seeded and native herbaceous species. The wellsite was constructed prior to June 1, 2007, and abandoned after June 1, 2007, but interim reclamation (including seeding) likely occurred prior to June 1, 2007.

Approximately 50 Canada thistle plants were noted on the wellsite and were all controlled via handpicking during the DSA; no noxious weeds were found off site.

### **Rationale for Variance**

#### Subsided area

The subsided area is well vegetated. Woody stem density on site meets the Forested Land Criteria. There is less than the 25% cover of native herbaceous species required by the Forested Land Criteria, but on site vegetation can be considered to pass based provided in the justification of the desirable herbaceous species cover below. Because the subsided area is stable, non-erosive and is not affecting site drainage, there is no impact on ecological function. The subsided area has gentle slopes and the level of risk to the safety of land users and wildlife is low.

Comparable off-site conditions were not specifically located; however, the subsided area, though larger in size, has a similar difference in elevation as naturally occurring windthrow pits in aspen stands in the region, which can have pit depths up to 25 cm and adjacent mound heights up to 50 cm (Lee and Sturgess, 2002), as well as microtopographical features created during reclamation in other industries to improve forest species establishment and promote ecological diversity (Shunina et al., 2016; Bentham and Coupal, 2015; Tokay et al., 2020).

Current land use of the site is predominantly wildlife habitat and commercial forestry; no active recreational trails were observed. Future and potential land uses include wildlife habitat, commercial forestry and recreation. None of these land uses will be impacted by the subsided area on the site.

There would be several ecological consequences associated with re-entering the site to conduct reclamation to correct the deficiency. As no fill material is available to be imported, reclamation will involve re-stripping the topsoil that was replaced during original reclamation and recontouring the site to fill the subsided area and match the grade to the remainder of the site and the surrounding area. This reclamation strategy will result in a larger disturbance area on site than the use of imported fill material would.

Vegetation on the wellsite and access road (south of the site) would be damaged during reclamation activities. Although this damage could be considered less critical as a large component of the on-site vegetation is tame forage, the woody stem density is very high in some areas (up to 58 stems/10 m² plot) and therefore the damage to existing vegetation is still an important factor to consider. In terms of the access road, there are two possible access routes to the site. Use of the access route to the north via a reclaimed access road and wellsite to the north, although not the original access route to the site, results in only 300 m of disturbance compared to 50 km. Conditions on this access route was not assessed as part of this site, but is assumed to be at least partially revegetated based on aerial imagery.

Soil disturbance (and subsequent re-disturbance) degrades topsoil quality and vegetation propagule abundance. Recovery from a second disturbance may not be as rapid as the first (Tokay et al., 2020). Because the site is located in a moist, rich ecosite, and conditions are not limiting, vegetation recovery is not expected to be unduly delayed by re-disturbance to correct reclamation deficiencies. However, the type of species that recover first may not be desirable native species, and additional time may be required for a desirable a native plant community to develop. This will be exacerbated by the presence of forage species in the seed bank, which will likely re-establish if the site is re-disturbed. Removal of desirable vegetation, especially woody species, can alter the successional trajectory of the site and delay ecological recovery to a forested ecosystem.

Other factors to consider in terms of reclamation to correct the subsided area are rutting and compaction, the potential for increased recreation use of the site and the potential for weed establishment and the need for weed control. Wellsite soils are medium textured and are more susceptible to rutting and compaction during reclamation activities. As the site is only 300 m away from a high grade road, there is a potential for increased recreational use as a result of re-entering the site. During reclamation there are two main sources of weeds on the site that could result in weed growth and spread throughout the disturbance area: 50 Canada thistle plants observed on the site and heavy equipment used during reclamation. Additionally, the site is near an in-situ facility as well as many other wellsites and associated facilities. However, the surrounding area is predominantly forested and peatland, which presents less of a source of weeds than agricultural areas. Noxious weeds are discussed further below.

#### <u>Desirable Herbaceous Species Cover</u>

Due to the interim reclamation that occurred, the pre-2007 reclamation criteria requiring 80% cover of compatible vegetation based on the seed mix can be applied. Despite the sparse desirable herbaceous species cover, woody stem density did meet the Forested Land Criteria, ranging from 6 to 58 stems/10 m² plot. A variance for desirable herbaceous species cover can also be justified by the lack of erosion and the limited number non-native species. Non-native tame forages are considered compatible based on their seeding date; however, there are approximately 50 Canada thistle plants on the wellsite. Canopy cover of noxious weeds is less than half of the desirable herbaceous species cover. Overall the site is on a trajectory towards a forested ecosystem.

There would be several ecological consequences associated with re-entering the site to conduct reclamation to correct the deficiency. Reclamation will first involve the use of herbicide to remove the tame forages followed by seeding or planting to introduce desirable herbaceous species. Regardless of whether equipment is used for reclamation, damage to existing vegetation is likely to occur through the use of herbicide. Removal of desirable vegetation, especially woody species, can alter the successional trajectory of the site and delay ecological recovery to a forested ecosystem. This will be exacerbated by the presence of forage species in the seed bank, which will may re-establish after herbicide is applied. Other consequences of reclamation will be similar to those described for subsided areas above (with the exception of soil re-disturbance).

Otherwise, the availability of suitable seed mixes to correct sparse desirable herbaceous species cover is limited. Commercially available native seed mixes for forested areas are often grass dominated or contain a wider range of species than are desirable or seeds sourced from non-local origins (Powter et al., 2018).

#### Noxious weeds

The Canada thistle plants that were noted on the wellsite were controlled via handpicking during the DSA (occurrence of previous weed control is not known as herbicide application records for the site were not

available). Canada thistle plants were small and were not flowering. The distribution of the noxious weed plants and/or patches among the on-site vegetation was not recorded, nor were trends over multiple years. On-site vegetation is well established and covers the entire site; there are no sparse or bare areas on-site.

Woody stem density meets the Forested Land Criteria. There is less than the 25% cover of native herbaceous species required by the Forested Land Criteria, but there is greater than 80% cover of combined seeded tame forages and native herbaceous species. Further justification is provided in the preceding justification for desirable herbaceous species cover; on-site vegetation can be considered to pass.

Although Canada thistle can be an aggressive competitor, because the total number of Canada thistle plants is relatively small, and the plants are not large and flowering, they are not expected to grow and spread on the site and negatively impact the growth and establishment of desirable forest vegetation. The noxious weed plants are expected to be out competed by desirable on-site vegetation. Additionally, no movement of noxious weeds into off-site areas was observed and no third party activity was not noted on-site and therefore the potential for the spread of the noxious weed into off-site areas by third party activity is reduced. Overall, the noxious weeds are considered to be "controlled" as required by the *Weed Control Act* (Province of Alberta, 2010).

An additional factor to consider is the negative consequences of continued weed control. Weed control may damage existing desirable woody and herbaceous vegetation, both through herbicide overspray and physical damage from equipment traffic on the site, and increases the risk of introducing additional weeds to the site or spreading weeds more widely across the site. Assuming that the access route to the north via a reclaimed access road and wellsite to the north, although not the original access route to the site, is used, the damage to existing vegetation is minimized to a 300 m distance. Conditions on this access route was not assessed as part of this site, but is assumed to be at least partially revegetated based on aerial imagery.

#### Conclusion

Despite the noted deficiencies, the site has achieved equivalent land capability and a functional ecosystem that is on a trajectory towards a forested ecosystem has been established on-site. The benefits of additional reclamation do not outweigh the negative consequences that could occur and is not warranted in this case. A variance for the subsided area, sparse desirable species cover and noxious weeds is justified.

#### **Literature or Case Studies Cited**

- Bentham, P. and B. Coupal. 2015. Habitat Restoration as a Key Conservation Lever for Woodland Caribou: A Review of Restoration Programs and Key Learnings from Alberta. Rangifer 35: 123–148.
- Lee, P. and K. Sturgess. 2002. The Effects of Logs, Stumps, and Root Throws on Understory Communities within 28-Year-Old Aspen-Dominated Boreal Forests. Canadian Journal of Botany 79: 905–916.
- Powter, C.B., M. McKenzie and C.C. Small. 2018. Inventory of Native Species Seed Mixes in Alberta: December 2018 Update. InnoTech Alberta, Edmonton, Alberta. 207 pp. Available at: https://www.cclmportal.ca/sites/default/files/2020-02/Inventory%20of%20Native%20Species%20Seed%20Mixes%20-%202018%20Update %20FINAL.pdf
- Shunina, A., T.J. Osko, L. Foote and E.W. Bork. 2016. Comparison of Site Preparation and Revegetation Strategies within a Sphagnum-Dominated Peatland Following Removal of an Oil Well Pad. Ecological Restoration 34: 225–235.
- Tokay, H., D. MacKenzie, C.B. Powter, B. Drozdowski and K. Renkema 2020. Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land. Prepared for the Petroleum Technology Alliance of Canada, Calgary, Alberta. 82 pp.

Sign-off

	John Doe	Reclamation Specialist
Darson Dranaring Justification	Name (Print)	Title
Person Preparing Justification	John Doe	07/27/2020
	Signature	Date (mm/dd/yy)
Name of Regulatory Official	Jane Doe	08/27/2020
Approving Variance	Name	Date (mm/dd/yy)

**Attached Supporting Information** 

a supporting information
Site diagram (including overlapping dispositions, location of deficiency, comparable conditions off-site)
Survey plans
Detailed Site Assessment (DSA), including combined assessment tool (CAT) and record of observation (RoO), photographs and any supporting reports (e.g., previous DSAs)
Aerial photographs
Construction records
Pre-disturbance biophysical information
Other:
Other:
Other:

## **Site Location Map**

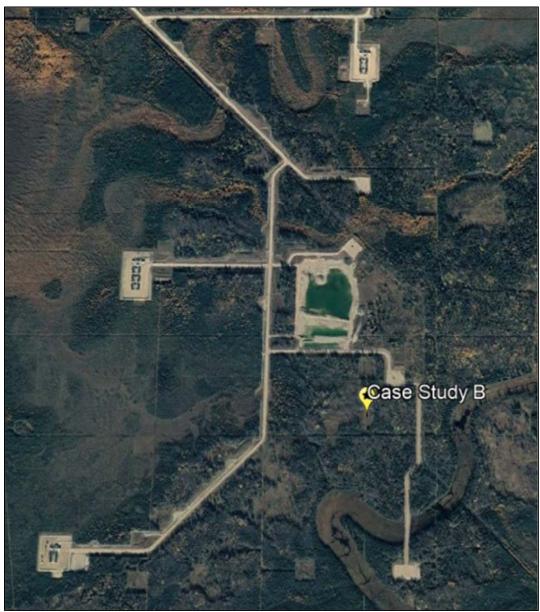


Image Source: Google Earth™ (Google Inc.)

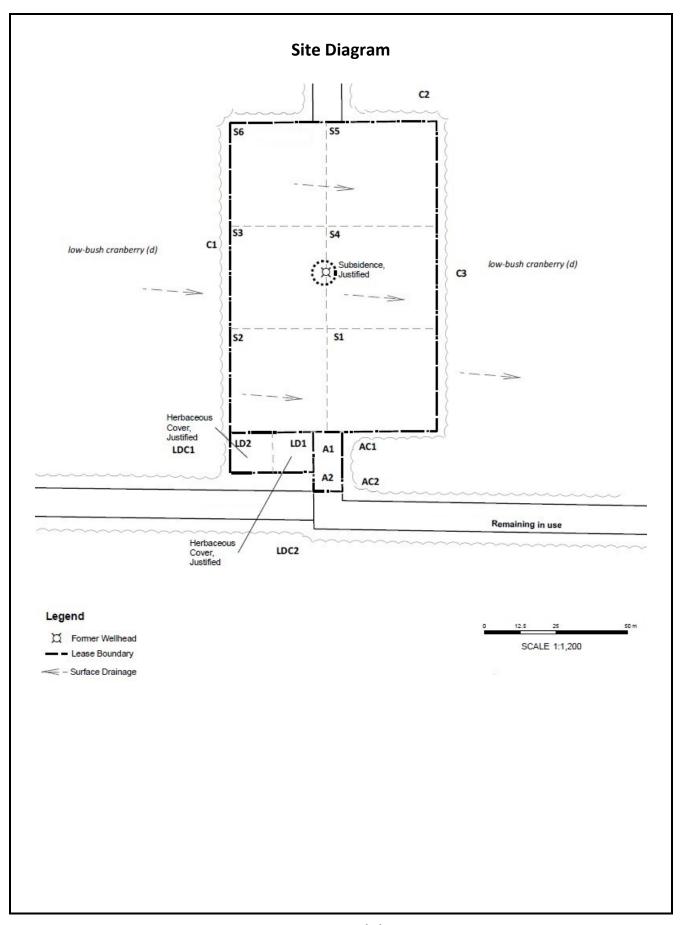




Photo 1. Viewing northeast from the southwest corner of the wellsite

Photo Date: September 21, 2016



Photo 2. Viewing northwest from the southeast corner of the wellsite



Photo 3. Viewing southwest from the northeast corner of the wellsite

Photo Date: September 21, 2016



Photo 4. Viewing southeast from the northwest corner of the wellsite



Photo 5. Vegetation on the wellsite

Photo Date: September 21, 2016



Photo 6. Vegetation on a wellsite control location



Photo 7. Subsidence at well centre

Photo Date: September 21, 2016



Photo 8. Viewing south along the access road from the entrance of the wellsite

### CASE STUDY C: LACK OF TOPSOIL AND NOXIOUS WEEDS

The site includes a wellsite and an access road. A detailed site assessment was conducted in July 2012. A summary of the reclamation deficiencies that do not meet the Forested Land Criteria are as follows:

### Wellsite

- An area south of the well centre with exposed subsoil
- Noxious weeds (perennial sow-thistle and Canada thistle) were present on-site in greater concentrations than in surrounding areas

Access road – overlaps an ATCO easement and is not discussed in the case study

#### **Site Overview**

Operator		Intentionally Left Blank					Criteria	Criteria	
Unique ID/ License # 064-04 W4						Forested			
Facility and Disposition Wellsite (OSE)									
Land Use		Surface Legal Land Locations(s) (Furthest Extent)					tent)		
Provincial Land Use	Area	Green Area	Qtr	LSD	Sec	Twp	Rng	Mer	
Provincial Land Use Type		Public Land				064	04	W4	
Grazing Lease (Yes/I	No)	No	-	-	-	-	-	-	
Ecological La	and Cla	assification	Soil Classification						
Natural Region	Bore	al Forest	Soil Order(s) Luvisolic						
Natural Subregion	Cent	ral Mixedwood	Soil Great Group(s) Gray Luvisol		visol				
Nearby Po	pulate	d Area(s)	Overlapping Dispositions (if applicable)						
Name Distance (km)		The wellsite was surveyed as running parallel to an existing					Ŭ		
La Corey 20			road allowance. The survey drawing shows a 21 access road on the easement. This access road is not		•				
Cold Lake	25	·	in this case study.			3 3.13 3 3.00 0 0			

### **Facility Information**

	Facility	UTM (	UTM Coordinates (NAD83)		Dimensions	Ecosite Phase(s) <sup>1</sup>	Soil
	racility	Zone	Easting	Northing	(m x m)	Series	
1	Wellsite	12	123456	1234567	70 x 80	d2 low-bush cranberry – Aw-Sw	-

<sup>&</sup>lt;sup>1</sup> As defined in Beckingham and Archibald (1996) and/or Willoughby et al. (2019).

#### **Site History**

Activity	Activity Description <sup>1</sup>	Date Range
Construction Full Disturbance		12/18/2008 (After 06/01/2007)
Abandonment	-	01/02/2009
Reclamation	Minimum Disturbance	After 06/01/2007
Revegetation	Natural Recovery	Spring 2009 (After 06/01/2007)

<sup>&</sup>lt;sup>1</sup> As per categories used in the Combined Assessment Tool and Record of Observations (CAT and RoO)

### **Eligibility for a Variance**

The minimum requirements for a variance described in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020) must be met for the deficiencies on the wellsite to be eligible for a variance. The overarching goal is to ensure that the site has a functional ecosystem that is on a trajectory towards a forested ecosystem and thus meets the objective of equivalent land capability.

The site deficiencies (topsoil depth and noxious weeds) are considered separately in the tables below. The tables provide an analysis of the minimum requirements and the additional considerations described in the Information Sheets and checklists in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020). In these tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other. Overall eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site, professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies.

#### **Topsoil Depth Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis	
On-site vegetation	On-site vegetation meets the Forested Land Criteria. A DSA	
	conducted in 2012 found that there was <25% vegetation cover in	
	the area of exposed subsoil, but vegetation has naturally	
	regenerated since then and is now very dense throughout the site	
	The lack of topsoil on a portion of the site does not appear to be	
	limiting vegetation establishment and recovery.	
Age of the site	The site was constructed in 2008 and abandoned and reclaimed in	
	2009. As of 2020, the site will have had 11 years of woody	
	vegetation growth and development through natural recovery.	

Requirement	Details Supporting Analysis
Rooting restrictions	No rooting restrictions were noted.
Consequences of re-entering the site to conduct reclamation to correct the deficiency	Common reclamation options to correct topsoil depth include:  a) Importing fill material  b) Re-stripping the topsoil from the entire site or from portions of the site that have an excess and re-distribute it evenly across the site  Consequences of re-entering the site are discussed in the following rows of this table.
1. Damage to existing vegetation	Access to the site is via high grade roads (township road 644A off public highway 892); there would be minimal damage to vegetation on the access road.  On-site vegetation, which meets the Forested Land Criteria, would be damaged during reclamation activities.
2. Delayed ecological recovery	Because the site is located in a d2 ecosite, which is considered a moist, rich site type (Alberta Environment, 2010), the potential for delayed ecological recovery after re-disturbance is lower than for nutrient poor or dry sites (Tokay et al., 2020).  Additionally, if reclamation option a) is selected, the area that would require additional reclamation would be small, which would limit the disturbance area, and result in faster recovery due to ingress from surrounding areas that were not re-disturbed.
3. Rutting and compaction	Wellsite soils are medium to fine textured and are more susceptible to rutting and compaction during reclamation activities.
4. Potential for increased recreational use	As the site is already located along a publicly accessible high-grade road and could be readily accessed by recreational users, redisturbance of the site would not increase the potential for recreational use.
5. Weed establishment and potential need for chemical weed control	Both Canada thistle and perennial sow-thistle were observed on the site between 2012 and 2018. Because their propagules are already present on-site, re-disturbance of the site could result in the spread of perennial sow-thistle and Canada thistle throughout the disturbance area. The use of heavy equipment and imported topsoil (if used) to reclaim the site could also be vectors for weed introduction. Site location could also play a role in the likelihood of weed establishment after re-disturbance. The site is located in an area with several industrial facilities nearby. Refer to the table below on noxious weeds for further discussion.
6. Potential for use of low impact reclamation options	Reclamation option a) is a low impact reclamation option while reclamation option b) is not.

#### **Additional Factors Considered**

Factor	Details Supporting Analysis
Woody vegetation growth	Not assessed.
and productivity	
Comparison to off-site,	Not assessed.
pre-disturbance and/or	
typical regional conditions	
Current, future and potential	Current land use is predominantly wildlife habitat and commercial
land uses of the site	forestry; no active recreational trails were observed. Future and
	potential land uses include commercial forestry, wildlife habitat,
	and recreation. None of these land uses will be impacted by the
	lack of topsoil deficiency.
Soil salvage limitations during	None noted.
construction	
Soil suitability	Not assessed.
Presence of soil stockpiles	None noted. Lack of topsoil on a portion of the site is not due to a
	failure to re-spread soil stockpiles but rather to uneven re-
	spreading of topsoil during reclamation.
Availability of forest topsoil	No sources of topsoil appropriate for a forested site and available
for import	for import were identified.

### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the topsoil depth deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

### **Noxious Weeds Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	On-site vegetation meets the Forested Land Criteria. The DSA
	conducted in 2012 found that there was <25% vegetation cover in
	the area of exposed subsoil, but vegetation has naturally
	regenerated since then and is now very dense throughout the site.

Requirement	Details Supporting Analysis
Trends over time and	The number of perennial sow-thistle (PST) plants initially increased
previous weed control on-site	between 2011 and 2012 and then declined substantially between
	2012 and 2016; no PST was observed on the site after 2016. The
	number of Canada thistle (CT) plants declined between 2011 and
	2016; between 2016 and 2018 there were small increases but
	overall the number is relatively stable.
	Weed control history of the site is as follows:
	<ul> <li>September 24, 2011: spot sprayed 105 CT and 40 PST with Transline (Lontrel)</li> </ul>
	July 25, 2012: spot sprayed CT and PST with Lontrel
	September 20, 2012: spot sprayed 55 CT and 450 PST with Lontrel
	June 25, 2013: spot sprayed PST and CT with Lontrel
	September 18, 2013: spot sprayed annual sow thistle, PST and
	CT with Lontrel
	July 5, 2015: handpicked 50 CT
	September 20, 2016: spot sprayed 40 PST and 20 CT with
	Truvist
	• June 22, 2017: Handpicked 30 CT
	July 6, 2018: Handpicked 35 CT
Distribution of the weed	The distribution of the noxious weed plants and/or patches among
population and native	the on-site vegetation was not recorded.
vegetation on-site	On-site vegetation is well established and covers the entire site;
	there are no sparse or bare areas on-site.
1. Problematic species,	Although Canada thistle can be an aggressive competitor and
phenology and ecology	perennial sow-thistle an aggressive colonizer, because the total
and impacts of weeds	number of noxious weed plants has been reduced over time to a
on on-site vegetation	relatively small number, they are not expected to spread on the
and ecosystem	site and negatively impact the growth and establishment of
development	desirable forest vegetation. The noxious weed plants are expected
	to be out-competed by desirable on-site vegetation. The noxious
	weeds are considered to be "controlled" as required by the Weed
_	Control Act (Province of Alberta, 2010).
Movement of noxious weeds	No movement of noxious weeds into off-site areas was observed.
into off-site areas	
1. Third party activity as a	Third party activity was not noted on-site; the potential for the
dispersal agent of	spread of the noxious weeds into off-site areas by third party
noxious weeds	activity is reduced.

Requirement	Details Supporting Analysis
Third party activity as a	Third party activity was not noted on-site and likely does not
source of weeds	represent an ongoing source of noxious weeds. There is industrial
	activity in the area that could be a source of weeds and could
	result in weed establishment if the site was re-disturbed for
	reclamation, as discussed in the previous table, but if the site is
	not re-disturbed, the on-site vegetation is expected to prevent
	future weed establishment.

#### **Additional Factors Considered**

Factor	Details Supporting Analysis			
Site and soil conditions	Although there is an area without topsoil that may have been			
	susceptible to weed invasion and establishment, desirable			
	vegetation recovery has occurred in this area; soil conditions are			
	not expected to be a factor in future weed establishment or			
	spread.			
Negative consequences of	Continued access to the site to conduct weed control will cause			
continued weed control	damage to existing vegetation on-site, both through herbicide			
	overspray and physical damage from equipment traffic on the site,			
	and increases the risk of introducing additional weeds to the site			
	or spreading weeds more widely across the site.			
Damage to the access road	Access to the site is via high grade roads (township road 644A off			
required to access the site to	public highway 892); there would be minimal damage to			
conduct weed control	vegetation on the access road.			

### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the noxious weeds deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

#### **Site Recommendation**

Upon reviewing the site conditions and combined impacts of the two deficiencies, professional judgement leads to a determination that the site meets equivalent land capability and is on a trajectory towards a sustainable forest ecosystem and therefore to a recommendation to pass the site with justification.

## **Site Location Map**



Image Source: Google Earth™ (Google Inc.)



Photo 1. Site overview

Photo Date: June 22, 2017



Photo 2. Southeast quadrant of the wellsite, where the area lacking topsoil occurs

Photo Date: June 22, 2017



Photo 3. Dense regeneration on area lacking topsoil

Photo Date: June 22, 2017



Photo 4. Dense regeneration on area lacking topsoil

Photo Date: June 22, 2017

### CASE STUDY D: LACK OF TOPSOIL AND SOIL STOCKPILES

The site includes a wellsite, an access road and a log deck. A detailed site assessment (DSA) was conducted in June 2018. The results of the assessment and a summary of the reclamation deficiencies that do not meet the Forested Land Criteria are as follows:

### Wellsite

- Topsoil not been replaced
- Topsoil stockpiles were present on-site
- One noxious weed plant (perennial sow-thistle) was found on-site, while none were present in the surrounding areas; because this is such a minor occurrence, this will not be discussed as part of the case study.

Access road - Pass

Log deck - Pass

### **Site Overview**

Operator		Intentionally Left B	slank			Criteria		
Unique ID/ License # 052-16 W5M					Farantad			
Facility and Disposit	ion	Wellsite (MSL), Acc	ess Road (LOC), Log Deck			Forested		
La	nd Use	9	Sur	Surface Legal Land Locations(s) (Furthest Extent)				nt)
<b>Provincial Land Use</b>	Area	Green Area	Qtr	LSD	Sec	Twp	Rng	Mer
Provincial Land Use Type		Public Land				052	16	W5
Grazing Lease (Yes/No)		No				052	16	W5
Ecological Land Classification		Soil Classification						
Natural Region	egion Foothills		Soil Order(s) Gleysolic					
Natural Subregion	Natural Subregion Lower Foothills		Soil Great	t Group(s)	Orthic Gl	leysol		
Nearby Populated Area(s)			Overlappi	ng Disposi	tions (if ap	plicable)		
Name Distance (km)		-						
Edson 17								

### **Facility Information**

	Fa ailite .	UTM Coordinates (NAD83)		Dimensions	Facita Phase(s)1	Soil	
	Facility	Zone	Easting	Northing	(m x m)	Ecosite Phase(s) <sup>1</sup>	Series
1	Wellsite	11	123456	1234567	130 x 105	h1 Labrador tea – Subygric – Sb-Pl	-
2	Access Road	11	123456	1234567	8 x 954	h1 Labrador tea – Subygric – Sb-Pl	-
3	Log Deck	11	123456	1234567	93 x 35	h1 Labrador tea – Subygric – Sb-Pl	-

<sup>&</sup>lt;sup>1</sup> As defined in Beckingham et al. (1996) and/or Willoughby et al., 2020.

#### **Site History**

Activity	Activity Description <sup>1</sup>	Date Range
Construction	Wellsite: Full Disturbance Access Road and Log Deck: Low/Minimum Disturbance	02/02/2006 (Between 04/30/1994 and 06/01/2007)
Abandonment		01/14/2008
Reclamation	Minimum Disturbance	After 06/01/2007
Revegetation	Natural Recovery	After 06/01/2007

<sup>&</sup>lt;sup>1</sup> As per categories used in the Combined Assessment Tool and Record of Observations (CAT and RoO)

### **Eligibility for a Variance**

The minimum requirements for a variance described in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020) must be met for the deficiencies on the wellsite to be eligible for a variance. The overarching goal is to ensure that the site has a functional ecosystem that is on a trajectory towards a forested ecosystem and thus meets the objective of equivalent land capability.

The site deficiencies (topsoil depth and topsoil stockpiles) are considered separately in the tables below. The tables provide an analysis of the minimum requirements and the additional considerations described in the Information Sheets and checklists in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020). In these tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other. Overall eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site, professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies.

### Important Note

This site was constructed in 2006 and abandoned in 2008; however, active reclamation to remove the soil stockpiles was not completed when the site was abandoned. This case study violates our principle that sites (especially those abandoned and reclaimed after 2007) should be reclaimed in a timely manner and that variances are not to be used to avoid doing reclamation. However, in the real world, these situations do arise and can be used as learning tool. Justifications may still be warranted for this site through an ecologically-based analysis (as presented below); however, because of its construction, abandonment and reclamation dates, it should be considered an exception.

#### **Topsoil Depth Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	On-site vegetation is well established and meets the Forested
	Land Criteria. There are up to 42 woody stems/10 m <sup>2</sup> plot in some
	assessment grids. Substantial moss cover (up to 5 cm thick) has
	established at almost half of the assessment points.
	Development of healthy forest species and moss does not appear
	to be limited by the lack of topsoil (and associated reduced
	organic matter and nutrients).
Age of the site	The site was constructed in 2006 and abandoned and reclaimed in
	2008. When the DSA was conducted in 2018, the site had had
	10 years of woody vegetation growth and development through
	natural recovery.
Rooting restrictions	No rooting restrictions were noted.
	Poor drainage was noted in a ring around the tear drop area and
	at the former well centre, which may be areas of potential
	concern for root growth, but no restricted root growth was
	observed. (Note that drainage in these areas was considered
	comparable to off-site conditions (h ecosite) so it was not
	considered to have failed the Forested Land Criteria for
	landscape.)
Consequences of re-entering	The access route to the site is approximately 20 km from
the site to conduct	Highway 16. A portion of the access route includes active oil and
reclamation to correct the	gas and logging roads (noting that some of these roads are only
deficiency	accessible in the winter); there would be minimal damage to
1. Damage to existing	vegetation on these roads.
vegetation	The access road associated specifically with the wellsite in
	question (the final 950 m portion of the access route) has been
	reclaimed and vegetation meets the Forested Land Criteria;
	vegetation on this access road would be damaged during
	reclamation activities.
	Existing well-established forest vegetation on the wellsite would
	also be damaged during reclamation activities.
2. Delayed ecological	The site is located in an h1 ecosite (Beckingham et al., 1996),
recovery	which can be a wet, poor site type, and may not recover from
	disturbance as rapidly as richer site types, especially considering
	the large disturbance area that would be required to correct the
	deficiency. Damage or removal of desirable vegetation, especially
	woody species, can alter the successional trajectory of the site and
	delay ecological recovery to a forested ecosystem.
3. Rutting and compaction	Wellsite soils are fine textured and are more susceptible to rutting
	and compaction during reclamation activities.
	and compaction during reclamation activities.

Requ	irement	Details Supporting Analysis
4.	Potential for increased	Recreational users may already use the powerline-right-of-way
	recreational use	adjacent to the site, and with that as a potential access point for
		recreational users, opening up the access road during reclamation
		would increase the potential for recreational use of the site.
5.	Weed establishment	During reclamation, sources of weeds that could result in weed
	and potential need for	growth and spread throughout the disturbance area could include
	chemical weed control	heavy equipment used during reclamation and propagules
		present in the on-site soil (as indicated by the perennial sow-
		thistle plant that was observed on-site). Site location could also
		play a role in the likelihood of weed establishment after re-
		disturbance, although this influence is expected to be lower than
		for sites in agricultural areas. Sources of weeds in the surrounding
		area include the power line right-of-way, other wellsites,
		associated facilities and forestry cutblocks. The site is in a
		predominantly forested and peatland area.
6.	Potential for use of low	As most of the site would require re-disturbance to correct the
	impact reclamation	deficiency, low impact reclamation options are not available.
	options	

### **Additional Factors Considered**

Factor	Details Supporting Analysis
Construction Period as per	As the site was constructed between April 30, 1994, and June 1,
Forested Land Criteria	2007, and abandoned after June 1, 2007, the Forested Land
	Criteria allows for justification accommodations upon written
	request where extenuating conditions exist.
Woody vegetation growth and	Not assessed.
productivity	
Comparison to off-site, pre-	Not assessed.
disturbance and/or typical	
regional conditions	
Current, future and potential	Current land use is predominantly wildlife habitat and
land uses of the site	commercial forestry; no active recreational trails were observed.
	Future and potential land uses include wildlife habitat,
	commercial forestry and recreation. None of these land uses will
	be impacted by the topsoil depth deficiency.
Soil salvage limitations during	None noted.
construction	
Soil suitability	Not assessed.

Factor	Details Supporting Analysis	
Presence of soil stockpiles	Soil stockpiles were present along the east and west sides of the	
	site. Based on the analysis in the following table, leaving these	
	soil stockpiles in place can be justified.	
Availability of forest topsoil	Not applicable; imported topsoil is not required as forest topsoil	
for import	is available on-site in stockpiles.	

### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the topsoil depth deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

### **Soil Stockpiles Deficiency**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	On-site vegetation is well established and meets the Forested Land
	Criteria. There are up to 42 woody stems/10 m <sup>2</sup> plot in some
	assessment grids. Substantial moss cover (up to 5 cm thick) has
	established at almost half of the assessment points.
Dimensions and	There are two soil stockpiles left in place, located along the east
characteristics of deficiency	and west sides of the site. They are both less than 100 m long and
	1 m tall. There are trees up to 3 m tall growing on the soil
	stockpiles.
Slopes of deficiency	Slopes of the soil stockpiles are less than 3:1
Level of risk to the safety of	Because the slopes of soil stockpiles are less than 3:1, the level of
land users, livestock and	risk to the safety of land users and wildlife is low.
wildlife	
1. Deterrents to access	This factor is not relevant because the level of risk to the safety of
	land users is low.
Stability of deficiency	The soil stockpiles are stable and non-erosive.
Comparison to off-site	No attempt was made to find comparable off-site conditions.
conditions and/or to typical	
regional conditions	
Impacts of deficiency on	Because the soil stockpiles are stable, non-erosive and are not
ecological function	affecting site drainage, there is no impact on ecological function.

Requirement	Details Supporting Analysis
Current, future and potential	Current land use is predominantly wildlife habitat and commercial
land uses of the site	forestry; no active recreational trails were observed. Future and
	potential land uses include wildlife habitat, commercial forestry
	and recreation. Soil stockpiles do represent a topographic feature
	that is not consistent with the remaining, nearly level, landscape;
	however, they do not prevent the use of the site for commercial
	forestry, recreation or wildlife habitat.

### **Additional Factors Considered**

Factor	Details Supporting Analysis
Consequences of re-entering	The access route to the site is approximately 20 km from
the site to conduct reclamation	Highway 16. A portion of the access route includes active oil and
to correct the deficiency	gas and logging roads (noting that some of these roads are only
1. Damage to existing	accessible in the winter); there would be minimal damage to
vegetation	vegetation on these roads.
	The access road associated specifically with the wellsite in
	question (the final 950 m portion of the access route) has been
	reclaimed and vegetation meets the Forested Land Criteria;
	vegetation on this access road would be damaged during
	reclamation activities.
	Existing well-established forest vegetation on the wellsite would
	also be damaged during reclamation activities.
2. Soil re-disturbance	Soil re-disturbance is not a relevant factor as soils were not
	replaced during original reclamation.
3. Delayed ecological	The site is located in an h1 ecosite (Beckingham et al., 1996),
recovery	which can be a wet, poor site type, and may not recover from
	disturbance as rapidly as richer site types, especially considering
	the large disturbance area that would be required to correct the
	deficiency. Damage or removal of desirable vegetation, especially
	woody species, can alter the successional trajectory of the site
	and delay ecological recovery to a forested ecosystem.
4. Rutting and compaction	Wellsite soils are fine textured and are more susceptible to
	rutting and compaction during reclamation activities.
5. Potential for increased	Recreational users may already use the powerline-right-of-way
recreational use	adjacent to the site, and with that as a potential access point for
	recreational users, opening up the access road during
	reclamation would increase the potential for recreational use of
	the site.

Facto	r	Details Supporting Analysis
6.	Weed establishment and	During reclamation, sources of weeds that could result in weed
	potential need for	growth and spread throughout the disturbance area could
	chemical weed control	include heavy equipment used during reclamation and
		propagules present in the on-site soil (as indicated by the
		perennial sow-thistle plant that was observed on-site). Site
		location could also play a role in the likelihood of weed
		establishment after re-disturbance, although this influence is
		expected to be lower than for sites in agricultural areas. Sources
		of weeds in the surrounding area include the power line right-of-
		way, other wellsites, associated facilities and forestry cutblocks.
		The site is located in a predominantly forested and peatland
		area.
7.	Potential for use of low	As most of the site would require re-disturbance to correct the
	impact reclamation	deficiency, low impact reclamation options are not available.
	options	
8.	Weed seed bank present	Weeds are not currently growing on the soil stockpile; however,
	within the soil stockpile	seed bank testing was not conducted to determine the presence
		of weed seeds in the soil stockpile.
9.	Size of the disturbance	The disturbance area to correct the deficiency would include
	area to correct the	most of the wellsite.
	deficiency	
Comp	parison to	The soil stockpiles, though larger in length and width, have
post-	reclamation conditions	similar differences in elevation as microtopographical features
and features in other industries		created during reclamation in other industries to improve forest
		species establishment and promote ecological diversity (Tokay et
		al., 2020, Melnik et al., 2018).

### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the topsoil stockpiles deficiency, professional judgement leads to a recommendation to pass the deficiency with justification.

### **Site Recommendation**

Upon reviewing the site conditions and combined impacts of the two deficiencies, professional judgement leads to a determination that the site meets equivalent land capability and is on a trajectory towards a sustainable forest ecosystem and therefore to a recommendation to pass the site with justification.

## Site Diagram – Wellsite and Log Deck



# Site Diagram – Access Road





Photo 1. Viewing north from well centre

Photo Date: June 15, 2018



Photo 2. Viewing east from well centre



Photo 3. Viewing south from well centre

Photo Date: June 15, 2018



Photo 4. Viewing west from well centre



Photo 5. Viewing northwest from the southeast corner, including poor drainage around the tear drop and well centre that is comparable to off-site

Photo Date: June 15, 2018



Photo 6. Poor drainage around the tear drop and well centre that is comparable to off-site



Photo 7. East topsoil pile.

Photo Date: June 15, 2018



Photo 8. West topsoil pile.



Photo 9. Vegetation on the wellsite

Photo Date: June 15, 2018



Photo 10. Soil on the wellsite, including recovering moss layer



Photo 11. Viewing east at the beginning of the access road

Photo Date: June 15, 2018



Photo 12. Viewing east down the access road at assessment point AR1

# CASE STUDY E: LACK OF TOPSOIL, SOIL STOCKPILES, COARSE WOODY MATERIAL AND PROBLEMATIC SPECIES

The site includes a wellsite and the reclaimed portion of the access road (hereafter referred to as "access road"). A reclaimed pipeline right-of-way overlaps with the access road, but will not be discussed as part of the case study. A detailed site assessment (DSA) was conducted in September 2017. The results of the assessment and a summary of the reclamation deficiencies that do not meet the Forested Land Criteria are as follows:

#### Wellsite

- Topsoil depth was insufficient on portions of the wellsite
- Topsoil stockpile was left in place
- Less than 25% desirable herbaceous cover on a portion of the wellsite and cover of agronomic species up to 65%

#### Access Road

- Pile of coarse woody material was left in place
- More than 100 Canada thistle plants were observed
- Agronomic species, were present on the access road with approximately 10 to 15% cover

#### **Site Overview**

Operator Intentionally Left Bla		Blank	lank			Criteria		
Unique ID/ License #		077-23 W4M					Forested	
Facility and Disposition		Wellsite (MSL), Reclaimed Portion of the Access Road (LOC), Pipeline Right-of-Way (PLA)						
Land Use		Surface Legal Land Locations(s) (Fur				thest Extent)		
Provincial Land Use Area Green Area		Green Area	Qtr	LSD	Sec	Twp	Rng	Mer
Provincial Land Use Type		Public Land				077	23	W4
Grazing Lease (Yes/No)		No				077	23	W4
Ecological La	nd Cla	assification	Soil Classification					
Natural Region	Natural Region Boreal Forest		Soil Order(s) Luvisolic					
Natural Subregion	Natural Subregion Central Mixedwood		Soil Grea	t Group(s)	Gray Luv	risol		
Nearby Populated Area(s)			Overlapp	ing Disposi	tions (if ap	plicable)		
Name Distance (km)		-						
Wabasca 35 (60 by road)								

#### **Facility Information**

Facility.		UTM Coordinates (NAD83)		Dimensions	Faceita Dhaga (a)1	Cail Carias	
	Facility	Zone	Easting	Northing	(m x m)	Ecosite Phase (s) <sup>1</sup>	Soil Series
1	Wellsite	12	123456	1234567	100 x 100	e2 dogwood – Pb-Aw	-
2	Access Road	12	123456	1234567	8 x 305 <sup>2</sup>	e2 dogwood – Pb-Aw; b2 blueberry – Aw-Bw	-

<sup>&</sup>lt;sup>1</sup> As defined in Beckingham and Archibald (1996) and/or Willoughby et al. (2019).

#### **Site History**

Activity	Activity Description <sup>1</sup>	Date Range
Construction	Full Disturbance	01/26/1995 (Between 04/30/1994 and 06/01/2007)
Abandonment	-	02/04/2015
Reclamation	Minimum Disturbance	After 06/01/2007
Revegetation	Natural Recovery	After 06/01/2007

<sup>&</sup>lt;sup>1</sup> As per categories used in the Combined Assessment Tool and Record of Observations (CAT and RoO)

#### **Eligibility for a Variance**

The minimum requirements for a variance described in the *Guide to Variance Justifications for Reclamation Certification of Wellsites and Associated Facilities on Forested Land* (Tokay et al., 2020) must be met for the deficiencies on the wellsite to be eligible for a variance. The overarching goal is to ensure that the site has a functional ecosystem that is on a trajectory towards a forested ecosystem and thus meets the objective of equivalent land capability.

The wellsite deficiencies (topsoil depth, topsoil stockpiles and desirable herbaceous cover), access road deficiency (coarse woody material pile), and the problematic species: noxious weeds and problem introduced species deficiency on both the wellsite and access road are considered separately in the tables below. The tables provide an analysis of the minimum requirements and the additional considerations described in the Information Sheets and checklists in the *Guide to Variance Justifications* for Reclamation Certification of Wellsites and Associated Facilities on Forested Land (Tokay et al., 2020). In these tables, rows highlighted in green provide arguments that support a variance, while rows highlighted in blue support further reclamation work. Rows that are not highlighted are not considered factors one way or the other. Overall eligibility for a variance is determined through professional judgement of where the balance lies between the green rows and blue rows. Where there are multiple deficiencies on a site, professional judgement is first applied to each deficiency and then on the sum of the impacts of all deficiencies.

#### **Topsoil Depth Deficiency on the Wellsite**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

<sup>&</sup>lt;sup>2</sup>The remainder of the access road will remain in use (8 x 1,240 m)

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	Woody vegetation meets the Forested Land Criteria
	(9 to 40 stems/10 m <sup>2</sup> plot).
	Desirable herbaceous species cover is less than the 25% required
	by the Forested Land Criteria on a portion of the wellsite (one
	assessment point) that has insufficient topsoil depth. Cover of
	agronomic species (timothy and red fescue) is 65% in this area.
	Other areas of the wellsite with insufficient topsoil depth have
	desirable herbaceous species cover ranging from 25 to 60% and
	do meet the Forested Land Criteria. Timothy, clover, red fescue,
	and Kentucky blue grass had approximately 15 to 20% cover
	throughout half of the wellsite, except as noted earlier.
	Creeping red fescue and Kentucky bluegrass were present on the
	access road with approximately 10 to 20% cover. Canada thistle
	was also noted on the access road. Noxious weeds and problem
	introduced species are discussed in a subsequent table below.
	Overall vegetation growth does not appear to be limited by the
	lack of topsoil (and associated lack of organic matter and
	nutrients). Areas without topsoil do have fewer native species'
	propagules, which has allowed increased establishment of
	agronomic species.
Age of the site	The site was constructed in 1995 and abandoned in 2015. When
Age of the site	the DSA was conducted in 2017, the site had had two years of
	woody vegetation growth and development through natural
	recovery.
Rooting restrictions	No rooting restrictions were noted.
Consequences of re-entering	The access route to the site, from Highway 813, includes the
the site to conduct	305 m portion that has been reclaimed and an additional 1,240 m
reclamation to correct the	portion that remains active. Although desirable woody and
deficiency	herbaceous vegetation that meets the Forested Land Criteria are
1. Damage to existing	present on the reclaimed portion of the access road, damage to
vegetation	this vegetation is less of a concern due to the short length of the
vegetation	reclaimed access road.
	Vegetation on the wellsite does not meet the Forested Land
	Criteria, although woody stems are developing and do meet
	Criteria; damage to these woody stems is a concern.
2. Delayed ecological	The wellsite is in an e ecosite (Beckingham and Archibald, 1996), a
recovery	moist, rich site type (Alberta Environment, 2010). Because the site
1000very	conditions are not limiting, they are not a factor in delayed
	recovery after re-disturbance to correct reclamation deficiencies.
	However, the type of species that recover first may not be
	However, the type of species that recover first may not be

Requirement		Details Supporting Analysis
		desirable native species, and additional time may be required for
		a desirable a native plant community to develop. This will be
		exacerbated by the presence of forage species in the seed bank,
		which will likely re-establish if the site is re-disturbed.
		Damage or removal of desirable vegetation, especially woody
		species, can alter the successional trajectory of the site and delay
		ecological recovery to a forested ecosystem.
		A portion of the access road is in a b ecosite, a dry site type
		(Alberta Environment, 2010) which may not recover from
		disturbance as rapidly as wetter and richer site types.
3.	Rutting and compaction	Wellsite soils are coarse to medium textured and are not as
		susceptible to rutting and compaction during reclamation
		activities as finer textured soils.
4.	Potential for increased	As the site is only 1.3 km away from a high-grade road, there is a
	recreational use	potential for increased recreational use as a result of re-entering
		the site.
5.	Weed establishment	During reclamation, the main sources of weeds that could result
	and potential need for	in weed growth and spread throughout the disturbance area are
	chemical weed control	the greater than 100 Canada thistle plants observed on the access
		road and heavy equipment used during reclamation. Site location
		is likely less of a factor in considering the potential for weed
		introduction. There are other wellsites and associated facilities in
		the surrounding area as well as forestry cutblocks, but no larger
		scale industrial plants. The surrounding area is predominantly
		forested and peatland, which does not present a major source of
		weeds compared to agricultural areas. Refer to the table below
		on noxious weeds for further discussion.
6.	Potential for use of low	As large portion of the site would require re-disturbance to
	impact reclamation	correct the deficiency, low impact reclamation options are not
	options	available.

#### **Additional Factors Considered**

Factor	Details Supporting Analysis
Construction Period as per	As the site was constructed between April 30, 1994, and June 1,
Forested Land Criteria	2007, and abandoned after June 1, 2007, the Forested Land criteria allows for justification accommodations upon written request where extenuating conditions exist.
Woody vegetation growth and productivity	Not assessed.

Factor	Details Supporting Analysis
Comparison to off-site, pre-	Not assessed.
disturbance and/or typical	
regional conditions	
Current, future and potential	Current land use is predominantly commercial forestry and
land uses of the site	wildlife habitat; no active recreational trails were observed.
	Future and potential land uses include commercial forestry,
	wildlife habitat and recreation. None of these land uses will be
	impacted by the topsoil depth deficiency.
Soil salvage limitations during	None
construction	
Soil suitability	Not assessed.
Presence of soil stockpiles	A soil stockpile was present on the south side of the site. Refer to
	the following table for further discussion.
Availability of forest topsoil for	Not applicable; imported topsoil is not required as forest topsoil
import	is available on-site in stockpiles.

#### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the topsoil depth deficiency, professional judgement leads to determination that the site does not currently meet equivalent land capability and there is not enough evidence to determine with certainty that it is on a trajectory towards a sustainable forest ecosystem; the site fails and is not eligible for a variance.

The top three contributing factors to the failure of the site:

- On-site vegetation Forested Land Criteria not met
- Age of site it has only been 2 years since reclamation
- Damage to existing vegetation damage to access road will not be substantial and does not outweigh the benefits of re-entering the site for further reclamation

Although a professional undertaking this analysis could stop at this first failure of a deficiency, this report provides an analysis of each additional deficiency below to show how the process works and the outcomes for each deficiency and the site as a whole.

#### Soil Stockpile Deficiency on the Wellsite

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	As discussed in the previous table, vegetation does not meet the
	Forested Land Criteria as a direct result of the topsoil not being
	re-distributed from this soil stockpile.
Dimensions and characteristics	There was one topsoil stockpile left in place on the southeast
of deficiency	portion site. The topsoil stockpile was 45 x 15 m in size (height of
	the pile was not measured).
Slopes of deficiency	Slopes of the topsoil stockpile were less than 3:1.
Level of risk to the safety of	Because the slopes of soil stockpile are less than 3:1, the level of
land users, livestock and	risk to the safety of land users and wildlife is low.
wildlife	
1. Deterrents to access	While this factor is not relevant because the level of risk to the
	safety of land users is low, it should be noted that access to the
	site is blocked by the coarse woody material pile left in place on
	the access road.
Stability of deficiency	The soil stockpile is stable and non-erosive.
Comparison to off-site	No attempt was made to find comparable off-site conditions.
conditions and/or to typical	
regional conditions	
Impacts of deficiency on	Because the soil stockpile is stable, non-erosive and is not
ecological function	affecting site drainage, there is no impact on ecological function.
Current, future and potential	Current land use is predominantly commercial forestry and
land uses of the site	wildlife habitat; no active recreational trails were observed.
	Future and potential land uses include commercial forestry,
	wildlife habitat and recreation. The soil stockpile does represent
	a topographic feature that is not consistent with the surrounding
	landscape; however, it does not prevent the use of the site for
	commercial forestry, recreation or wildlife habitat.

#### **Additional Factors Considered**

Condition	Details Supporting Analysis
Consequences of re-entering	The access route to the site, from Highway 813, includes the
the site to conduct	305 m portion that has been reclaimed and an additional 1,240 m
reclamation to correct the	portion that remains active. Although desirable woody and
deficiency	herbaceous vegetation that meets the Forested Land Criteria are
1. Damage to existing	present on the reclaimed portion of the access road, damage to
vegetation	this vegetation is less of a concern due to the short length of the
	reclaimed access road.
	Vegetation on the wellsite does not meet the Forested Land
	Criteria, although woody stems are developing and do meet
	Criteria; damage to these woody stems is a concern.
2. Delayed ecological	The wellsite is located in an e ecosite (Beckingham and Archibald,
recovery	1996), a moist, rich site type (Alberta Environment, 2010). Because
	the site conditions are not limiting, they are not a factor in delayed
	recovery after re-disturbance to correct reclamation deficiencies.
	However, the type of species that recover first may not be
	desirable native species, and additional time may be required for a
	desirable a native plant community to develop. This will be
	exacerbated by the presence of forage species in the seed bank,
	which will likely re-establish if the site is re-disturbed.
	Damage or removal of desirable vegetation, especially woody
	species, can alter the successional trajectory of the site and delay
	ecological recovery to a forested ecosystem.
	A portion of the access road is in a b ecosite, a dry site type
	(Alberta Environment, 2010) which may not recover from
	disturbance as rapidly as wetter and richer site types.
3. Rutting and	Wellsite soils are coarse to medium textured and are not as
compaction	susceptible to rutting and compaction during reclamation activities
	as finer textured soils.
4. Potential for increased	As the site is only 1.3 km away from a high-grade road, there is a
recreational use	potential for increased recreational use as a result of re-entering
	the site.

Cond	ition	Details Supporting Analysis
5.	Weed establishment	During reclamation, the main sources of weeds that could result in
	and potential need for	weed growth and spread throughout the disturbance area are the
	chemical weed control	greater than 100 Canada thistle plants observed on the access
		road and heavy equipment used during reclamation. Site location
		is likely less of a factor in considering the potential for weed
		introduction. There are other wellsites and associated facilities in
		the surrounding area as well as forestry cutblocks, but no larger
		scale industrial plants. The surrounding area is predominantly
		forested and peatland, which does not present a major source of
		weeds compared to agricultural areas. Refer to the table below on
		noxious weeds for further discussion.
6.	Potential for use of low	As large portion of the site would require re-disturbance to correct
	impact reclamation	the deficiency, low impact reclamation options are not available.
	options	
7.	Weed seed bank	Weeds are not currently growing on the soil stockpile; however,
	present within the soil	seed bank testing was not conducted to determine the presence of
	stockpile	weed seeds in the soil stockpile.
8.	Size of the disturbance	A large portion of the site would require re-disturbance to correct
	area to correct the	the deficiency.
	deficiency	
Comp	parison to	The soil stockpiles, though larger in size, has a similar difference in
post-reclamation conditions		elevation as microtopographical features created during
and features in other		reclamation in other industries to improve forest species
industries		establishment and promote ecological diversity (Tokay et al., 2020,
		Melnik et al., 2018).

#### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the soil stockpile deficiency, professional judgement leads to a recommendation to fail the wellsite.

The top contributing factors to the failure of the site:

- On-site vegetation Forested Land Criteria not me
- Damage to existing vegetation damage to access road will not be substantial and does not outweigh the benefits of re-entering the site for further reclamation

#### **Coarse Woody Material Pile Deficiency on the Access Road**

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

### Minimum Requirements for a Variance

Requir	rement	Details Supporting Analysis
On-site	e vegetation	Woody vegetation meets the Forested Land Criteria while
		desirable herbaceous species and problematic species do not, as
		discussed in the previous tables.
Vegeta	ation growth within the	There was some vegetation establishment within the wood pile
wood	pile	that is growing up through the pile, but the majority of the pile
		does not have vegetation present.
Dimen	sions and characteristics	The pile of coarse woody material is approximately 7 x 7 m in size
of the	wood pile	and 0.4 m high. It is composed of logs of a variety of diameters
		and lengths, including small branches.
Risk of	f wildfire	The coarse woody material has likely been in place since the site
1.	Age of wood pile and	was constructed in 1995 and has begun to decompose and break
1	decomposition status	down.
2.	Type of forest	The forest in the areas surrounding the wood pile is
		predominantly deciduous; wildfire risk is higher if the surrounding
		forest is coniferous (Alberta Environment and Parks, 2018a).
3.	Dominance of grass	Vegetation on the access road is a mixture of tall, dense grasses,
	on-site and growth	herbaceous species and shrubs. Wildfire risk is higher if the
	habit of grass	vegetation on-site is grass dominated, particularly tall, dense grass
		populations (Canadian Association of Petroleum Producers, 2008).
	Location of the pile	The wood pile is located near the edge of the access road but
	relative to the edge of	there are no logs leaning into the surrounding forest. Wildfire risk
	the site and presence of	is higher if the woody debris pile is located on the edge of the site
	leaning logs	as opposed to a more central location, especially if woody debris
		is leaning against trees in the undisturbed forest (Canadian
		Association of Petroleum Producers, 2008)
5.	Facility type	The wood pile is located on a linear feature, which does present a
		higher risk than other facility types (Canadian Association of
		Petroleum Producers, 2008); however, the pile itself is small in
		size and unlikely to act as a wick and result in the spread of
		wildfire over long distances.

#### **Additional Factors Considered**

Unlike the lack of topsoil and soil stockpile deficiencies, reclamation to remove the wood pile on the access road would be conducted by hand, without heavy equipment.

Factor	Details Supporting Analysis
Consequences of re-entering	If woody material is distributed widely and is not concentrated in
the site to conduct	one area of the site, spreading woody material by hand would
reclamation to correct the	cause minimal damage to existing vegetation.
deficiency	
1. Damage to existing	
vegetation	
2. Delayed ecological	No delays to ecological recovery are expected as a result of
recovery	spreading woody material.
3. Rutting and compaction	Rutting and compaction would not occur as no heavy equipment
	will be used.
4. Potential for increased	The wood pile currently provides a deterrent to access to the site.
recreational use	Removal of the wood pile would remove this deterrent and allow
	easier access to the site.
5. Weed establishment	During reclamation, reclamation personnel spreading woody
and potential need for	material could act as a vector for weeds. As there will be no soil
chemical weed control	disturbance, a receptive seedbed for weeds to be established will
	not be available. Dense vegetation on the site will likely prevent
	weed establishment.
6. Potential for use of low	Spreading woody material by hand is a low impact reclamation
impact reclamation	option.
options	
7. Size of the disturbance	The disturbance area to correct the deficiency will be small.
area to correct the	
deficiency	
Merchantability of the timber	While not assessed in detail, overall the timber appears to be
within the woody debris pile	non-merchantable.
Management and reclamation	The wood pile is not comparable to reclamation practices with
of woody debris piles in other	woody material in other industries.
industries (e.g., forestry, OSE)	
Comparison to off-site	No attempt was made to find comparable off-site conditions.
conditions and/or to typical	
regional conditions	

#### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the coarse woody material pile deficiency, professional judgement leads to a recommendation to fail the access road.

The top three contributing factors to the failure of the site:

- On-site vegetation Forested Land Criteria not met
- Lack of vegetation growth within the wood pile
- Consequences of re-entering the site to conduct reclamation to correct the deficiency do not outweigh the benefits

# Problematic Species: Noxious Weeds and Problem Introduced Species Deficiency on the Wellsite and Access Road

The first table presents an analysis of the requirements that must be met for a variance. The second table presents additional factors that are considered.

#### Minimum Requirement for a Variance

Requirement	Details Supporting Analysis
On-site vegetation	Woody vegetation meets the Forested Land Criteria
	(9 to 40 stems/10 m <sup>2</sup> plot).
	Desirable herbaceous species cover was less than the 25%
	required by the Forested Land Criteria on a portion of the wellsite
	(one assessment point) that has insufficient topsoil depth.
	Noxious weeds and problem introduced species were present, as
	discussed in the following rows.
Trends over time and previous	Data from multiple years are not available.
weed control on-site	
Distribution of the weed	More than 100 Canada thistle plant were found on the access
population and native	road. Plants were found in sporadic patches and were flowering.
vegetation on-site	On the wellsite, timothy, clover species and creeping red fescue
	were observed at half of the assessment points and had
	approximately 15 to 25% cover. Cover of desirable herbaceous
	species at these assessment points ranged from 25 to 60%. At
	one assessment point, timothy and creeping red fescue had
	approximately 65% cover and desirable herbaceous species cover
	was 15%.
	On the access road, creeping red fescue and Kentucky blue grass
	were present and had approximately 15 to 20% cover. Cover of
	desirable herbaceous species was 25 to 50%.
	Overall, vegetation cover on all facilities was high and there were
	no sparse or bare areas.

Requ	irement	Details Supporting Analysis
1.	Problematic species,	Although the overall vegetation cover is high and may deter
	phenology and ecology	further expansion of the Canada thistle population, weed control
	and impacts of weeds	is likely required to ensure that the Canada thistle population
	on on-site vegetation	does not expand and affect the growth and establishment of
	and ecosystem	desirable forest vegetation.
	development	Based on the cover of problem introduced species relative to the
		desirable herbaceous species, there is a risk of the problem
		introduced species competing with the desirable vegetation and
		delaying its establishment on the site.
Move	ement of noxious weeds	No movement of noxious weeds into off-site areas was observed.
into d	off-site areas	
1.	Third party activity as a	Third party activity was not noted on-site. The potential for the
	dispersal agent of	spread of the noxious weed into off-site areas by third party
	noxious weeds	activity is reduced.
Third	party activity as a source	Third party activity was not noted on-site and likely does not
of we	eeds	represent an ongoing source of noxious weeds. The other
		facilities and cutblocks in the area could be a source of weeds and
		could result in weed establishment if the site was re-disturbed for
		reclamation, as discussed in preceding tables, but if the site is not
		re-disturbed, the on-site vegetation is expected to prevent future
		weed establishment.

### **Additional Factors Considered**

Factor	Details Supporting Analysis				
Site and soil conditions	During the early stages of revegetation, areas without topsoil				
	likely did have reduced growth of forest vegetation, which				
	allowed problem introduced species to become established in				
	these areas. Lack of topsoil will likely continue to be a factor in				
	the dynamics between desirable vegetation and problem				
	introduced species.				
Previous weed control on the	No weed control has been conducted at the site.				
site					
Negative consequences of	Weed control may damage existing desirable woody and				
continued weed control	herbaceous vegetation, both through herbicide overspray and				
	physical damage from equipment traffic on the site, and				
	increases the risk of introducing additional weeds to the site or				
	spreading weeds more widely across the site.				

Factor	Details Supporting Analysis
Damage to the access road	The access route to the site, from Highway 813, includes the
required to access the site to	305 m portion that has been reclaimed and an additional 1,240
conduct weed control	m portion that remains active. Although desirable woody and
	herbaceous vegetation that meets the Forested Land Criteria are
	present on the reclaimed portion of the access road, damage to
	this vegetation is less of a concern due to the short length of the
	reclaimed access road.

#### **Deficiency Recommendation**

Based on analysis of the minimum requirements for a variance and the additional factors considered regarding the problematic species: noxious weeds and problem introduced species deficiency, professional judgement leads to a recommendation to fail both the wellsite and access road.

The top three contributing factors to the failure of the site:

- On-site vegetation Forested Land Criteria not met
- Distribution of the weed population and native vegetation on-site there is a potential for weeds to impact on-site vegetation and ecosystem development
- Damage to the access road will not be substantial and does not outweigh the benefits of further reclamation

#### **Site Recommendation**

As noted after the first deficiency, the site does not meet equivalent land capability and there is not enough evidence to determine with certainty that it is on a trajectory towards a sustainable forest ecosystem; the site fails and is not eligible for a variance.

### **Site Location Overview**

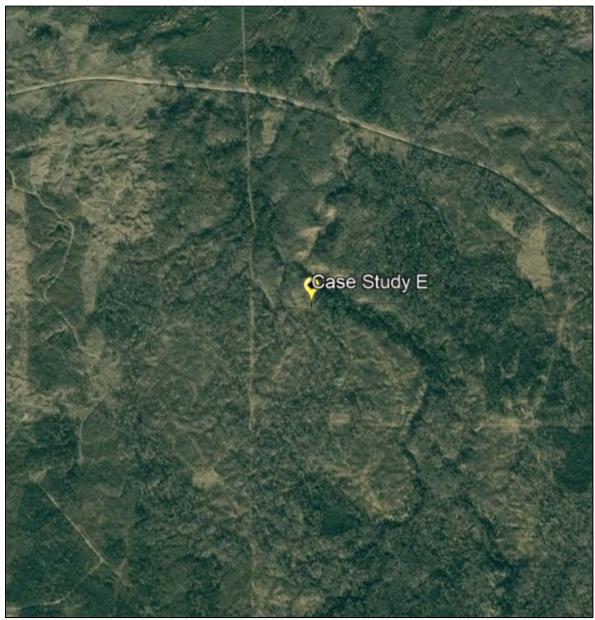
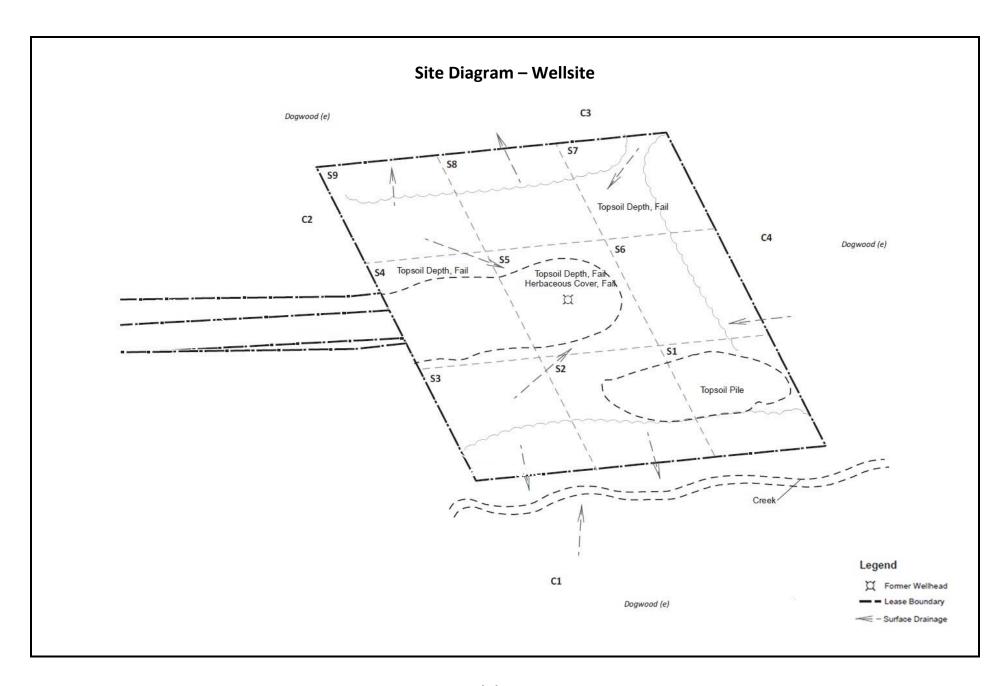


Image Source: Google Earth™ (Google Inc.)



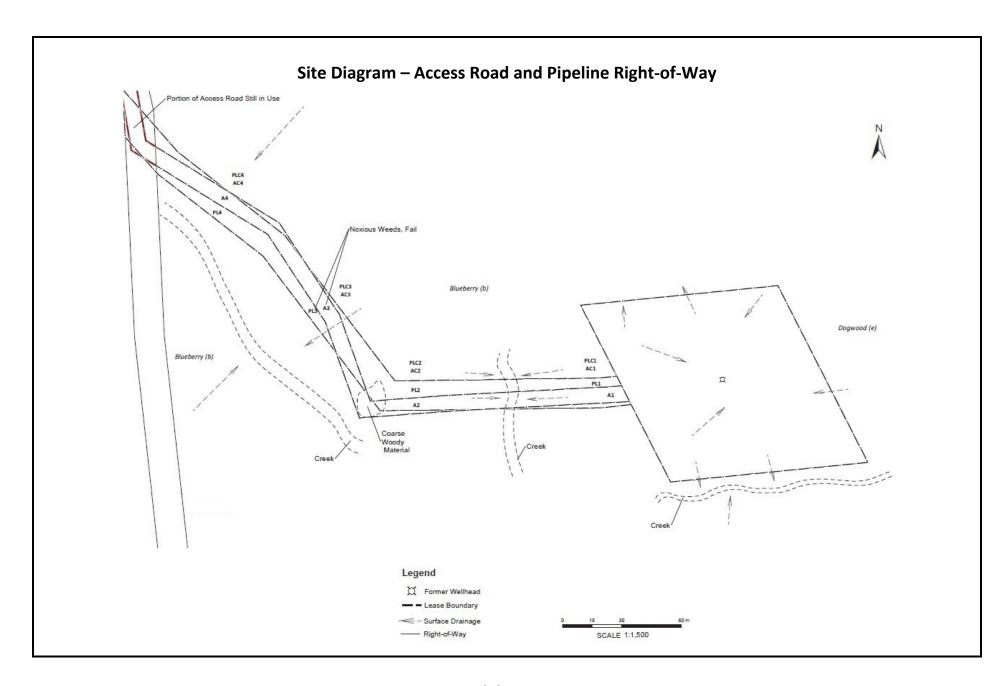




Photo 1. Viewing west from the east side of the wellsite

Photo Date: September 27, 2017



Photo 2. Viewing north from the south side of the wellsite



Photo 3. Viewing east from the entrance of the wellsite

Photo Date: September 27, 2017



Photo 4. Viewing west from 5 m east of well centre



Photo 5. Viewing northeast from the southwest corner of the wellsite.

Photo Date: September 27, 2017



Photo 6. West northwest from the southeast corner of the wellsite.



Photo 7. Viewing southwest from the northeast corner of the wellsite.

Photo Date: September 27, 2017



Photo 8. Viewing southeast from the northwest corner of the wellsite.



Photo 9. Vegetation on the wellsite.

Photo Date: September 27, 2017



Photo 10. Vegetation at a wellsite control location.



Photo 11. Soil profile with no topsoil on the wellsite

Photo Date: September 27, 2017



Photo 12. Vegetation at well centre



Photo 13. Viewing west along the access road from the entrance of the wellsite

Photo Date: September 27, 2017



Photo 14. Viewing east along the access road approximately 150 m west of the wellsite



Photo 15. Viewing southeast along the access road from the west end of the reclaimed portion of the access road

Photo Date: September 27, 2017



Photo 16. Vegetation on the access road.



Photo 17. Vegetation on an access road control location



Photo 18. Coarse woody material on the access road approximately 135 m west of the wellsite

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#### **APPENDIX A**

#### Appendix A. Summary of Case Studies Received from Industry

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
1 (A)	Wellsite	Wabasca	only	Between 04/30/1994 and 06/01/2007	01/25/2017	After 06/01/2007	102/11/2010	Subsided areas with ponding and low desirable herbaceous species cover	No	N/A - included in case studies
2 (B)	Wellsite and access road	Cold Lake	Road access	Before 04/30/1994 (02/26/1991)	03/03/2014	After 06/01/2007	09/21/2016	Subsided area, low desirable herbaceous species cover and noxious weeds	Yes, Reclamation Certified	N/A - included in case studies
3 (C)	Wellsite	Cold Lake	Road access	After 06/01/2007 (12/18/2008)	01/02/2009	After 06/01/2007	Completed in 2012 but conditions have changed	Soil not replaced on portion of the site and noxious weeds	No	N/A - included in case studies
4 (D)	Wellsite	Edson	_	Between 04/30/1994 and 06/01/2007 (02/02/2006)	01/14/2008	After 06/01/2007	06/15/2018	Soil not replaced and soil stockpiles left in place	Yes, Reclamation Certified	N/A - included in case studies
5 (E)	Wellsite and access road	Wabasca	high grade	Between 04/30/1994 and 06/01/2007 (01/26/1995)	02/04/2015	After 06/01/2007		Soil not replaced and soil stockpiles left in place, coarse woody debris pile and problematic species (noxious weeds and problem introduced weeds)	No	N/A - included in case studies
6	Wellsite	Chinchaga	-	-	-	Not reclaimed	-	Cut and fill construction; no obvious topsoil salvage; adequate natural recovery of vegetation	-	Too far away for potential field tour
7	Wellsite	Chinchaga	-	-	-	Not reclaimed	-	Topsoil not replaced (stockpiles left in place); possible contour issues; excellent naturally recovery of deciduous trees and shrubs	-	Too far away for potential field tour
8	Wellsite	Wandering River	-	-	-	-	No	Topsoil piles left in place and overgrown with trees; low topsoil depths on-site; noxious weeds that have been controlled several times; very well vegetated	-	Limited background information
9	Wellsite	Wandering River	-	-	-	-	-	Slightly padded; low topsoil depths on-site	-	Padded sites were outside the scope of Stage 2A
10	Wellsite	Calling Lake	-	-	-	-	-	Padded; low topsoil depths on-site, more than 20 years of tree regrowth on most of the site	-	Padded sites were outside the scope of Stage 2A

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
11	Wellsite	Calling Lake	-	-		-	-	Slightly padded, low topsoil depths on-site; very well vegetated with herbaceous cover	-	Padded sites were outside the scope of Stage 2A
12	Wellsite, remote sump and borrow pit	NW of Peace River	-	-	-	-	Completed but date not known	Lack of topsoil and historical weeds. Generally well vegetated except some portions of the site do not pass the woody stem critieria	Variance request submitted, but denied by AER due to assessment points that do not meet the woody stem criteria	More difficult to justify due to failing vegetation parameters
13	OSE wellsite	Cold Lake	Adjacent to road	-	-	-	Completed but date not known	Third party weeds (long term weed control with fluctuating weed numbers); the presence of weeds have not inhibited the regeneration of desirable vegetation.	Plan to submit to AER in 2022 with the rest of the OSE program	Third party weeds could be a complicated justification
14	OSE wellsite	Cold Lake	Adjacent to road	-		-	2019	The wellsite and access road are located within an active grazing lease. Cattle activity on-site are impeding woody species establishment, limiting the species composition, and introducing noxious weeds (Canada thistle) and agronomic grasses (tufted hair grass).	Plan to submit to AER in 2020 with the rest	Grazing sites were not a focus of the project
15	Wellsite	Cold Lake	-	-	-	-	-	Stockpile, lack of topsoil, subsidence (testpits), vegetation fail and noxious weeds	-	More difficult to justify due to failing vegetation parameters
16	Wellsite	Cold Lake	-	-	-	-	-	Infrastructure (Cathodic Protection System), vegetation fail and noxious weeds.	-	Infrastructure present is an obvious fail. More difficult to justify due to failing vegetation parameters
17	Wellsite	Fox Creek/Hinton	Accessible by road, but long drive	-	-	-	No DSA completed	Cut and fill. Good vegetation establishment on-site with the exception of the tear drop and crown of the access road.	Submitted request for approval of minimum reclamation plan to only work on the teardrop and crown of access road to AER. Request was denied.	Uncertainty in the process for pre- approval of minimum reclamation plans (i.e. pre- appoval before the reclamation plan has been carried out)
18	Wellsite	Fox Creek	> 1 km from high grade road	-	-	-		Cut and fill. Very good vegetation establishment with the exception of the teardrop area.	Submitted request for approval of minimum reclamation plan to only work on the teardrop to AER. Request was denied.	Uncertainty in the process for pre- approval of minimum reclamation plans (i.e. pre- appoval before the reclamation plan has been carried out)

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
19	Wellsite	Whitecourt	Easily accessible by road	-	-	-	Completed but date not known	Subsoil texture and weeds.	Yes, Reclamation Certified (2020)	Subsoil texture was not specifically addressed in the Guide
20	Wellsite	Edson	Easily accessible by road	-	-	Not reclaimed	No DSA completed	Lack of topsoil. Dense vegetation establishment on-site (including >4 m aspen and poplars) with the exception of the teardrop area.	Submitted request for pre-approval of minimum reclamation plan to only work on the teardrop and crown of access road to AER, and for a vegetation override for the remainder of the site. Request was approved and reclamation plan was executed.	Uncertainty in the process for pre- approval of minimum reclamation plans (i.e. pre- appoval before the reclamation plan has been carried out)
21	Wellsite	Akuini	Road access	-	-	Not reclaimed	No DSA completed	Cut and fill (2 to 3 m high)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
22	Wellsite	Akuini	Road access	-	-	Not reclaimed	No DSA completed	Cut and fill; topsoil and subsoil piles on left in place; uneven contour within on lease remote sump (not holding water); noxious weeds (Canada thistle, scentless chamomile and tansy; sprayed in 2009, 2013 and 2015)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
23	Gravel Pit	Brintnell	Road access	-	-	Not reclaimed	No DSA completed	Topsoil not replaced (topsoil stockpile left in place); wood pile left in place; third party use of site for camping/ target practice (debris and garbage left requiring removal). Access road not recontoured and topsoil not replaced	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
24	Wellsite	Brintnell	Road access	-	-	Not reclaimed	No DSA completed	Access road not recontoured	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
25	Wellsite	Brintnell	Road access	-	-	Not reclaimed	No DSA completed	Access road not recontoured; dense agronomic species on-site		Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
26	Remote sump	Brintnell	Road access	-	-	Not reclaimed	No DSA completed	Topsoil stockpiles left in place; northwest corner under water; noxious weeds (Canada thistle and scentless chamomile and tansy)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
27	Wellsite	Brintnell	Road access	-	-	Not reclaimed	No DSA completed	Subsided area	-	Did not have enough information to assess eligibility for a variance (especially vegetation information)
28	Gravel pit	Brintnell	Road access	-	-	September 2019	No DSA completed	Noxious weeds (sow-thistle and scentless chamomile; sprayed in 2017)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
29	Wellsite	Brintnell	Road access	-	-	2014	-	Lack of topsoil; noxious weeds (scentless chamomile, Canada thistle and sow-thistle; sprayed in 2018 and 2019)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
30	Remote sump	Godin	Road access	-	-	-	-	Lack of topsoil; noxious weeds (scentless chamomile, Canada thistle and sow-thistle; sprayed in 2018 and 2019)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
31	Wellsite	Marten Hills	Road access	-	-	-	-	No information	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
32	Wellsite	Marten Hills	Road access	-	-	2015	-	Lack of topsoil; noxious weeds (Canada thistle present; sprayed in 2019)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
33	Remote sump		Road access (close to HWY 754)	-	-	2015	-	Limited/admixed topsoil; noxious weeds (Canada thistle and tansy; sprayed in 2019)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
34	Wellsite	Mitsue	Road access	-	-	Not reclaimed	No DSA completed	Contour issues on wellsite and access road; culverts left in place; noxious weeds (Canada thistle; sprayed in 2015)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
35	Remote sump	Mitsue	Road access	-	-	-	DSA planned in 2020	Noxious weeds (Canada thistle; sprayed in 2019)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
36	Well	Mitsue	Road access	-	-	2019	-	Lack of topsoil; heavy infestation of noxious weeds (sow-thistle).	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
37	Wellsite	Mitsue	Road access	-	-	-	-	Possible excess thick slash; noxious weeds (Canada thistle and scentless chamomile)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
38	Wellsite	Mitsue	Road access	-	-	-	-	Possible compaction; noxious weeds (Canada thistle and scentless chamomile)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
39	Wellsite	Mitsue	Road access	-	-	2019	-	Admixed topsoil; noxious weeds (Canada thistle; last sprayed in 2015).	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
40	Gravel Pit	Mitsue	Road access	-	-	2015		Lack of topsoil; noxious weeds (sow-thistle, Canada thistle and scentless chamomile; sprayed in 2015, 2017, 2018, 2019).	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
41	Wellsite	Mitsue	Road access	-	-	2019	l <b>-</b>	Possible hill cut; noxious weeds (scentless chamomile and Canada thistle)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
42	Wellsite	Mitsue	Road access	-	-	2019	-	Admixed soils; excess woody debris	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
43	Remote sump	Mitsue	Road access	-	-	2019	-	Admixed topsoil; noxious weeds (Canada thistle and sow-thistle)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
44	Wellsite	Narrows Creek	Road access	-	-	2015	DSA not completed	Admixed topsoil; noxious weeds (Canada thistle, sow-thistle and scentless chamomile; sprayed 2016, 2018 and 2019); agronomic species	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)

Case Study No.	Site Type	Region	Site Access	Construction Date	Abandonment Date	Reclamation Date	Detailed Site Inspection (DSA) Completion Date	Site Summary and Reclamation Deficiencies	Variance Request and or Reclamation Certificated Application Submitted to AER?	Reason for Exclusion from Case Studies
45	Built not drilled wellsite and adjacent borrow pit	Nipisi	Road access	-	-	December 2013	DSA not completed	Subsided area; NW corner very wet; noxious weeds (scentless chamomile and Canada thistle; sprayed in 2009, 2010, 2013, 2015, 2016, 2019, 2018 and 2019; numbers have decreased over time)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
46	Wellsite	Nipisi	Road access	-	-	Not reclaimed	DSA not completed	Subsided area; cut and fill; noxious weeds (Canada thistle and sow-thistle; sprayed in 2013 and 2014)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
47	Wellsite	Nipisi	Road access	-	-	Not reclaimed	DSA not completed	Cut and fill along access road; noxious weeds (Canada thistle and sow-thistle; sprayed 2013 and 2014)	-	Did not have enough information to assess eligibility for a variance (e.g., vegetation information)
48	Wellsite	Nipisi	Road access	-	-	-	-	Padded wellsite (50 cm depth); very over grown location. Moderate infestation of noxious weeds (sow-thistle and Canada thistle; sprayed 2009, 2010, 2013, 2015, 2016 and 2019)	-	Padded sites were outside the scope of Stage 2A

<sup>&</sup>quot;-" = information not available